# WEST CONTRA COSTA UNIFIED SCHOOL DISTRICT COUNTY OF CONTRA COSTA RICHMOND, CALIFORNIA

FINANCIAL STATEMENTS
WITH SUPPLEMENTARY INFORMATION

FOR THE YEAR ENDED JUNE 30, 2009

**AND** 

INDEPENDENT AUDITOR'S REPORT

# FINANCIAL STATEMENTS WITH SUPPLEMENTARY INFORMATION

# For the Year Ended June 30, 2009

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#### FINANCIAL STATEMENTS WITH SUPPLEMENTARY INFORMATION

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# **INDEPENDENT AUDITOR'S REPORT**

Honorable Board of Education West Contra Costa Unified School District Richmond, California

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of West Contra Costa Unified School District, as of and for the year ended June 30, 2009, which collectively comprise West Contra Costa Unified School District's basic financial statements as listed in the Table of Contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The basic financial statements referred to above do not include the Trust and Agency Fund financial statements for the Associated Student Body accounts which should be included to conform with accounting principles generally accepted in the United States of America. The amount that should be recorded in the basic financial statements is not known.

In our opinion, except that the omission described in the preceding paragraph results in an incomplete presentation, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of West Contra Costa Unified School District as of June 30, 2009, and the respective changes in financial position and cash flows, where applicable, for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 10, 2009 on our consideration of West Contra Costa Unified School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

#### **INDEPENDENT AUDITOR'S REPORT**

(Continued)

Management's Discussion and Analysis is not a required part of the basic financial statements, but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purposes of forming an opinion on the financial statements that collectively comprise West Contra Costa Unified School District's basic financial statements. The accompanying financial and statistical information listed in the Table of Contents, including the Schedule of Expenditure of Federal Awards, which is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, is presented for purposes of additional analysis and is not a required part of the basic financial statements of West Contra Costa Unified School District. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Perry-Smith up

Sacramento, California December 10, 2009



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Bruce Harter, Ph.D. Superintendent of Schools

Sheri Gamba Associate Superintendent Business Services

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

#### INTRODUCTION

Our discussion and analysis of West Contra Costa Unified School District's (District) financial performance provides an overview of the District's financial activities for the fiscal year ended June 30, 2009. It should be read in conjunction with the District's financial statements.

The Management's Discussion and Analysis (MD&A) is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34, Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments, issued June 1999; GASB Statement No. 37, Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments: Omnibus, an amendment to GASB Statements No. 21 and No. 34, issued in June 2001; GASB Statement No. 38, Certain Financial Statement Note Disclosures issued in 2001 and GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, issued in 2004. Certain comparative information between the current year and the prior year is required to be presented in the MD&A.

#### FINANCIAL AND EDUCATIONAL HIGHLIGHTS

The District's financial position deteriorated over the past year. Overall expenditures of \$370.6 million exceeded revenues by \$5.0 million. Total net assets decreased by 2.2% over the course of the year.

The 2008-09 financial statements cannot be adequately addressed without acknowledging the extraordinary issues facing the Nation, State and the School District during the 2008-09 school year. The current recession has our nation in its worst economic crisis since the Great Depression. California, being one of the largest economies in the United States has been hit particularly hard with job losses and home foreclosures during this past school year. In Contra Costa County, unemployment has gone from 5.1% in April of 2008 to 11% in June of 2009, doubling in size. In grappling with the realities of these hard times, the State legislature had an even more difficult time than usual with the budget.

In the 2008-09 year the annual State budget was enacted three months late. Within three weeks of the budget enactment, special sessions of the legislature were called due to cash shortfalls. State capital projects were frozen, state offices were closed and employee furloughs became a reality. For the first time in State history the State budget was enacted four months early, with the 2009-10 budget enacted in February – along with a re-adoption of the 2008-09 budget with major mid year reductions. Within the District this meant a constant need to track and revise estimates of an ever-changing funding stream from our State. Deficit estimates for school district base revenues in 2008-09 have gone from 4.71% to 11.428% in as little as 5 months, with next year being much worse.

The early adoption of the 2009-10 State budget included financial commitments that were predicated on voter initiatives. This happened because the legislature was unable to muster the two-thirds vote required to raise taxes or make budget reductions which would result in a balanced budget. Because the budget initiatives were the underpinning of the early adopted budget, when they failed on May 19<sup>th</sup>, the budget was no longer balanced. The May revision and Governor's proposal show that additional cuts are coming. In addition to the cuts proposed in the May revision, the Governor has admitted that revenues are overstated in the May revision by at least \$3 billion. This fact makes it difficult to rely on State numbers. In addition to extraordinary challenges at the State and National level the district must respond to local issues, which affect the over all financial health of the organization.

Over the course of the last six school years West Contra Costa School District has declined in enrollment. The District has adopted budget reductions in an effort to keep pace with rising costs in general, the skyrocketing health benefits costs as well as the reduction in revenue associated with enrollment decline. This is evidenced by the positive ending fund balance and the positive certification of the financial reports each year, until the Spring of 2008. The community also responded to the needs of students in the District by passing a parcel tax in 2004 which helped the District avoid some cuts scheduled for the 2004-05 year and renewing the parcel tax in the Fall of 2008 with the passage of Measure D.

As the District prepares for the 2009-10 school year it is faced with the continuing decline of enrollment and has the added challenge of a State budget which is facing an unprecedented deficit and major instability due to the uncertainty of how the budget will be balanced at the State level. The budget and fiscal recovery plan adopted by the school board in June of 2009 outlines key areas of the district budget as well as information pertaining to the structural deficit and the corrective action necessary for the fiscal solvency of the District. This includes a multi-year school closure plan as well as active health and retiree benefit cost containment measures and the sale of properties to pay down long term debt and eliminate the payments for these that are made from the General Fund operating dollars of the District.

#### REPORTING THE DISTRICT AS A WHOLE

The complete annual financial report is a product of three separate parts: the basic financial statements, supplementary information, and this section, Management's Discussion and Analysis. The three sections together provide a comprehensive overview of the District. The basic financials are comprised of two kinds of statements that present financial information from different perspectives, District-wide and funds.

- > District-wide financial statements, which comprise the first two statements, provide both short-term and long-term information about the District's overall financial position.
- > Individual parts of the District, which are reported as fund financial statements, focus on reporting the District's operations in more detail. These fund financial statements comprise the remaining statements.
  - \* Basic services funding (i.e., regular and special education) is described in the governmental funds statements.
  - ❖ Short and long-term financial information about the activities of the District that operate like businesses (self-insurance funds) are provided in the proprietary funds statements.

Financial relationships, for which the District acts solely as an agent or trustee, for the benefit of others to whom the resources belong, are presented in the fiduciary fund statements.

Notes to the basic financials, which are included in the financial statements, provide more detailed data and explain some of the information in the statements. A comparison of the District's budget for the year is included as required supplementary information.

The following matrix summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of the overview section of management's discussion and analysis highlights the structure and contents of each of the statements.

	Major Features of the	District-Wide and Fund	Financial Statements	
	Fund Statements			
Type of Statement	District-wide	Governmental Funds	Proprietary Funds	Fiduciary Funds
Scope	Entire district, except fiduciary activities	The activities of the district that are not proprietary or fiduciary, such as special revenue and debt service funds	Activities the district operates similar to private businesses: such as the self- insurance fund	Instances in which the district administers resources on behalf of someone else, such as student activities and retiree benefits funds
	Statement of net assets	Balance sheet	Statement of net assets	Statement of fiduciary net assets
Required financial statements	Statement of activities	Statement of revenues, expenditures & changes in fund balances	Statement of revenues, expenses & changes in fund net assets  Statement of cash flows	Statement of changes in fiduciary net assets
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included	All assets and liabilities, both financial and capital, short-term and long-term	All assets and liabilities, both short-term and long-term; Standard funds do not currently contain non-financial assets, though they can
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during year, regardless of when cash is received or paid	All revenues and expenses during year, regardless of when cash is received or paid

#### OVERVIEW OF THE FINANCIAL STATEMENTS

The District's basic financial statements are comprised of three components: 1) District-wide financial statements, 2) fund financial statements and 3) notes to the basic financial statements.

#### Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances in a manner similar to a private sector's business.

#### The Statement of Net Assets and the Statement of Activities

The District as a whole is reported in the District-wide statements and uses accounting methods similar to those used by companies in the private sector. All of the District's assets and liabilities are included in the statement of net assets. The statement of activities reports all of the current year's revenues and expenses regardless of when cash is received or paid.

The District's financial health or position (net assets) can be measured by the difference between the District's assets and liabilities.

- > Increase or decrease in the net assets of the District over time are indicators of whether its financial position is improving or deteriorating, respectively.
- Additional non-financial factors such as condition of school buildings and other facilities and changes in the property tax base of the district need to be considered in assessing the overall health of the district.

The Statement of Net Assets and the Statement of Activities show all District operations as governmental activities, the basic services provided by the District, such as regular and special education, administration and transportation. Property taxes and state formula aid finance most of these activities.

The District-wide financial statements can be found on pages 15 through 16 of this report.

# REPORTING THE DISTRICT'S MOST SIGNIFICANT FUNDS

#### **Fund Financial Statements**

A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other local governments, uses fund accounting to ensure compliance with finance-related legal requirements. Fund financial statements report essentially the same functions as those reported in the District-wide financial statements. However, unlike the District-wide financial statements, fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year.

The District has three kinds of funds:

#### Governmental funds

Most of the District's basic services are included in governmental funds, which generally focus on:

- 1. How cash and other financial assets can be readily converted to cash flow (in and out).
- 2. The balances left at year-end that are available for spending.

The governmental fund statements provide a detailed short-term view. These help determine whether there are more or fewer financial resources that can be spent in the near future for financing the District's programs. Because this kind of information does not encompass the additional long-term focus of the District-wide statements, additional information is provided on page 18 that explains the differences (or relationships) between them.

#### **Proprietary funds**

The proprietary fund category includes Internal Service Funds.

Internal Service funds report activities that provide supplies and services for the other programs and activities of the District.

> The District has one internal fund: a self-insurance fund.

#### Fiduciary funds

For assets that belong to others, such as the scholarship fund and/or student activities fund, the District acts as the trustee, or fiduciary. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes. A separate statement of fiduciary net assets and a statement of change in fiduciary net assets report the District's fiduciary activities. These activities are excluded from the District-wide financial statements, as the District cannot use the assets to finance the operations.

#### THE DISTRICT AS A WHOLE

Net Assets – The District's combined net assets were lower on June 30, 2009 than they were the year before—decreasing by \$5.0 million to \$231.3 million as reflected on the next page.

#### **Net Assets**

# GOVERNMENTAL ACTIVITIES

	MOTIVITIES		
	2009	2008	
Current Assets	\$ 288,414,212	\$ 219,764,450	
Capital Assets	749,964,447	681,170,469	
Total Assets	1,038,378,659	900,934,919	
Current Liabilities	70,817,961	74,163,489	
Long-term Liabilities	736,348,639	590,439,105	
Total Liabilities	807,091,129	664,602,594	
Net Assets:			
Invested in Capital Assets, net of related debt	104,425,526	147,674,919	
Restricted For:			
Capital Projects	108,697,584	56,258,980	
Debt Service	34,571,916	25,893,539	
Educational Programs	30,787,725	24,272,690	
Other Purposes (Expendable)	5,538,926	11,493,688	
Other Purposes (Unexpendable)	14,167,408	2,147,479	
Unrestricted	(66,901,555)	(31,408,970)	
Total Net Assets	\$ 231,287,530	\$ 236,332,325	

The District's financial position is the product of many factors. However, two events of the last year stand out:

- Through the bond program, together with State apportionments for school facilities, the District has continued construction of new schools and has continued the process of renovating its existing schools. These activities have increased the capital assets of the District.
- Additional revenue sources from developer fees in the Capital Facilities Fund and State Apportionments for Facilities in the County School Facilities Fund provided significant revenues.

Changes in Net Assets – The District's total expenditures exceeded its revenues by \$5.0 million. Property taxes, State Aid and other general sources accounted for most of the District's revenues contributing approximately 65 cents per every dollar of revenue received while Federal, State and local grants and contributions for specific purposes provided approximately 35 cents of every dollar of revenue.

# GOVERNMENTAL ACTIVITIES

	ACTIVITIES				
	2009	2008			
Revenues:					
Program revenues:					
Charges for Services	\$ 1,700,853	\$ 1,773,900			
Operating Grants and Contributions	108,167,444	105,914,809			
Capital Grants and Contributions	19,700,237	192,995			
Total Program Revenues	129,568,534	107,881,704			
General Revenues:					
Property Taxes	119,303,027	115,260,971			
Federal and State Aid	110,362,304	115,304,637			
Interest and Investment Earnings	2,451,554	6,931,223			
Interagency revenues:					
Miscellaneous	2,190,665	1,075,382			
Special extraordinary items	1,500,000				
Total General Revenues	235,807,550	238,572,213			
Total Revenues	365,376,084				
Expenses:					
Instruction	200,846,383	206,647,051			
Support Services:					
Administrative	45,645,803	48,121,091			
Student Support	32,345,571	31,758,964			
Non-Student Support	18,295,507	16,820,257			
Plant Services	35,305,140	35,185,962			
Ancillary Services	6,663,785	7,240,074			
Community Services	92,351	-			
Transfers between agencies	326,810	152,651			
Interest on long-term debt	30,899,529	32,608,904			
Total Expenses	370,420,879	378,534,954			
Change in Net Assets	\$ (5,044,795)	\$ (32,081,037)			

#### **Governmental Activities**

The following table presents the costs of five major activities: Instruction, Support Services, Facility and Plant Services, Ancillary Services and Other. The table also shows each activity's net cost (total cost less fees generated by the activities and intergovernmental aid provided for specific programs). The net cost of services shows the financial burden that was placed on the District for each of these functions.

The cost of all programs was \$370.4 million for this fiscal year. The users of District programs as well as Federal, State and local governments who provided funds for specific programs provided \$129.6 million. The balance of the District's expenditures were paid for by State apportionments for ADA and by local property taxes. Property taxes comprised of \$119,303,027 of this amount while State education aid formulas contributed the remaining \$110,362,304.

		Net		Net
	Total Cost	(Expense) Revenue	Total Cost	(Expense) Revenue
	2009	2009	2008	2008
Instruction	\$200,846,383	\$(128,383,604)	\$ 206,647,051	\$ (161,450,658)
Support Services	96,286,881	(52,519,154)	96,700,312	(47,253,204)
Facilities and Plant	35,305,140	(28,647,562)	35,185,962	(30,658,173)
Ancillary Services	6,663,785	(1,727,793)	7,240,074	(1,501,654)
Other	31,318,690	(29,574,232)	32,761,555	(29,789,561)
Total	\$370,420,879	\$(240,852,345)	\$ 378,534,954	\$ (270,653,250)

#### THE DISTRICT'S FUNDS

The financial position of the District as a whole is reflected in its governmental fund statements. As the District completed the year, its governmental funds reported a combined fund balance of \$235 million, well above last year's combined ending fund balance of \$168 million. This increase is due to activities in the District's Capital Projects Fund and Building Fund.

## General Fund Budgetary Highlights

Over the course of the year, the District revises the annual operating budget several times due to changes in State and federal funding. The District is required to prepare financial reports for the school board twice a year. This is done through the preparation of the First and Second Interim Reports, which are prepared based on information available as of October 31 and January 31 respectively. Budget adjustments and revisions can be classified into the following types:

- Appropriation of prior year ending fund balances and deferred revenues derived primarily from Federal, State and local government sources for specific programs.
- New appropriations or budget augmentations for programs and expenditures that were not known or anticipated at the time of budget development.

The final revised general fund budget of the District reflected anticipated revenues of \$300 million against appropriated expenditures of \$294.1 million thus anticipating an increase of \$5.9 million in overall fund balance.

The District took a pro-active approach to reduce expenditures without affecting the instructional programs to the greatest extent possible.

Actual revenues were less than anticipated while actual expenditures were also less than anticipated. The combination of these variances resulted in a lower (\$48.3 million) than projected (\$51.7 million) ending fund balance.

#### Summary of Revenues for Governmental Function

The following schedule represents a summary of the general operating fund, special revenue fund, capital projects fund and debt service fund revenues for the fiscal year ended June 30, 2009, and the increase and decrease (in amount and percentage) in relations to prior year amounts.

			Increase			
				(Decrease)	Percent Increase	
		2009	Percent of	From Prior	(Decrease) From	
	F	iscal Year	Total	Fiscal Year	Prior Fiscal Year	
Revenue Limit Sources	\$	161,899,365	44%	\$ (4,918,442)	(2.95%)	
Federal		43,353,322	12%	8,521,354	24.46%	
Other State		95,769,229	26%	15,575,610	19.42%	
Other Local		68,354,249	18%	3,743,722	5.79%	
Total Revenues	\$	369,376,165	100%	\$ 22,922,244	6.62%	

The following schedule represents a summary of the general operating fund, special revenue fund, capital projects fund, and debt service fund expenditures for the fiscal year ended June 30, 2009, and the increase and decrease (in amount and percentage) in relations to prior year amounts.

## Summary of Expenditures by Object Code

				I	ncrease	
				(D	ecrease)	Percent Increase
		2009	Percent of	Fre	om Prior	(Decrease) From
	F	iscal Year	Total	Fis	scal Year	Prior Fiscal Year
Certificated salaries	\$	123,643,461	29%	\$	(930,830)	(1%)
Classified salaries		47,764,917	11%		(3,438,288)	(7%)
Employee benefits		72,618,851	17%		3,028,692	4%
Books and supplies		15,605,623	4%		(3,671,806)	(19%)
Services, other operation expenses		47,586,928	11%		493,861	1%
Capital Outlay		77,070,594	18%		(54,773,084)	(42%)
Debt Service:						
Principal		13,814,813	3%		1,962,531	17%
Interest		24,133,434	6%		3,462,197	17%
Other outgo		41,903	0%		(9,931))	(19%)
Total Expenditures		422,280,524	100%	\$	(53,876,658)	(11.31)

#### CAPITAL ASSET AND DEBT ADMINISTRATION

By June 30, 2009, the District had invested \$979.9 million in a broad range of capital assets including land, school buildings, athletic facilities, computer and audio-visual equipment as well as support facilities as reflected in the following table. Additional information about the capital assets of the District can also be found in footnote 4. Total depreciation expense for the year was \$14.6 million while additions to net capital assets amounted to approximately \$86.0 million.

Construction, planning and design activities continued during the year related to the renovation of the District's elementary and secondary schools.

#### **Capital Assets**

	Governmental Activities					
	Balance,			Balance,		
	July 1, 2008	Additions	Reductions	June 30, 2009		
Governmental activities:						
Land	\$ 52,371,291			\$ 52,371,291		
Site Improvements	49,274,088	\$ 3,702,962	\$ 610,331	52,366,719		
Buildings	565,143,314	30,612,856	3,983,753	591,772,417		
Machinery and Equipment	12,234,075	1,312,360	1,583,008	11,963,427		
Construction In Progress	221,772,825	84,632,469	35,025,294	271,379,997		
Totals at historical cost	900,795,593	120,260,647	41,202,389	979,853,851		
Less: accumulated depreciation						
Site Improvements	(39,863,294)	(742,259)	(596,601)	(40,008,952)		
Buildings	(174,168,601)	(12,451,891)	(3,111,692)	(183,508,800)		
Machinery and Equipment	(5,593,229)	(1,401,483)	(623,060)	(6,371,652)		
Total accumulated depreciation	(219,625,124)	(14,595,633)	(4,331,353)	(229,889,404)		
Governmental activities, capital						
Assets, Net	\$ 681,170,469	\$ 105,665,014	\$ 36,871,036	749,964,447		

#### **Long-Term Liabilities**

In recent years the District has received approval from the voters to issue \$890 million in bonds. Measure E was approved for \$40 million in November 1998 to fund various capital improvement projects and to construct a new middle school. Measure M in the amount of \$150 million was approved in November 2000 to renovate the elementary schools of the District. Measure D was approved in March 2002 to renovate the secondary schools of the District as well as provide additional funds to supplement Measure M. This measure is in the amount of \$300 million. Finally, Measure J was approved for \$400 million in November 2005. The District will continue to sell and issue bonds authorized by these measures in amounts necessary to meet the cash flow needs of the construction projects as they progress over the next several years.

At year end the District had \$755.3 million in general obligation bonds and other long-term liabilities outstanding, a slight increase over the prior year.

This is the second year the District has been required to report its Other Post Employment Benefit (OPEB) liability within its financial statements. That liability is reflected in the following table.

The activities of the District's long-term liabilities are reflected in the table below as well as the footnotes to the financial statements in note number 6. The General Obligation Bonds have been sold with insurance at the highest rating possible, AAA.

Governmenta	l Activities

					Amounts
	Balance			Balance	Due Within
	July 1, 2008	Additions	Deductions	June 30, 2009	One Year
Emergency Apportionment Loan	\$ 13,088,074		\$ 1,221,093	\$ 11,866,981	\$ 1,239,800
General Obligation Bonds	527,016,427	\$ 120,000,000	10,796,196	636,220,231	11,482,117
Accreted Interest	21,465,952	7,215,845		28,681,797	727,884
GO Bond Premium		7,672,858	383,643	7,289,215	383,643
1994 Certificates of Participation	10,065,000		285,000	9,780,000	435,000
Voluntary Integration Program	3,662,000		790,000	2,872,000	1,000,000
Computer equipment acquisition	4,692,566		625,000	4,067,566	132,529
Compensated absences	3,200,316	234,718		3,435,034	3,435,034
OPEB Obligation	24,469,980	41,403,868	15,125,897	50,747,951	
Child care facilities loan	418,919	-	97,524	321,395	97,524
Total Long-term liabilities	\$ 608,079,234	\$ 176,527,289	\$ 29,324,353	\$ 755,282,170	\$ 18,933,531

The state limits the amount of general obligation debt the District can issue to 2.5 percent of the assessed value of all taxable property within the District's boundaries. The District has applied for and been granted a waiver of this limit by the California State Board of Education allowing the District to issue bonds up to an amount not to exceed 3.0% of assessed value.

#### Notes to Basic Financial Statements

The Notes to Basic Financial Statements complement the financial statements by describing qualifying factors and changes throughout the fiscal year.

# ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

Revenue Limit P-2 funded Average Daily Attendance (ADA) decreased by 240 from the prior year. Revenue Limit P-2 funded ADA has decreased by 4,205 over the last five years. Declining enrollment is impacting 50 percent of all school districts in California. The District continues to monitor this situation and has made budget reductions to counter the loss of revenue from declining enrollment.

The District provides post-employment health benefits to retirees who meet plan eligibility requirements. The present value of future post-employment health care benefits is \$727.7 million.

The escalating cost of health care benefits is a major concern. The District provides health care benefits for employees and retirees. The District paid \$28.2 million for employees and \$14.5 million for retirees in the current year.

The State of California continues to experience budget difficulties at the present time. As the majority of our revenue comes from the State, we will most certainly continue to experience budget challenges in the coming years.

The adopted budget for the 2008-2009 school year included a structural deficit of \$7.7 million. The State of California's economic condition has gone from bad to worse. The Governor's proposal, which is currently under consideration by the legislature, would reduce the revenue of the District this year by an estimated \$10 million.

In order to address the structural deficit in the coming years, the District is using a balanced approach which will include seeking cost containment through collective bargaining, school closure, additional district wide staff reductions and sale of property to reduce long-term debt payments from the General fund operating budget.



#### STATEMENT OF NET ASSETS

#### June 30, 2009

	Governmental <u>Activities</u>
ASSETS	
Cash and investments (Note 2) Accounts receivable Prepaid expenses Stores inventory Capital assets, net of accumulated	\$ 243,269,544 39,067,440 5,468,926 608,302 749,964,447
depreciation (Note 4)	
Total assets	<u>1,038,378,659</u>
LIABILITIES	
Accounts payable Unpaid claims and claim adjustment expenses (Note 5) Deferred revenue Long-term liabilities (Note 6): Due within one year Due after one year	40,378,315 500,000 10,930,644 18,933,531 736,348,639
Total liabilities	<u>807,091,129</u>
NET ASSETS	
Invested in capital assets, net of related debt Restricted (Note 7) Unrestricted	104,425,526 193,763,559 (66,901,555)
Total net assets	<u>\$ 231,287,530</u>

# STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2009

				Proc	gram Revenues				let (Expense) devenues and Changes in Net Assets
	 Expenses		Charges for Services		Operating Grants and contributions	(	Capital Grants and ontributions		Sovernmental Activities
Governmental activities (Note 4):								_	
Instruction	\$ 200,846,383	\$	144,858	\$	52,617,684	\$	19,700,237	\$	(128,383,604)
Instruction-related services:	24 022 070				10 050 047				(2,063,132)
Supervision of instruction	21,922,079				19,858,947				(2,003,132)
Instructional library, media and	3,961,708				135.423				(3,826,285)
technology School site administration	19,762,016		97,009		1,832,022				(17,832,985)
Pupil services:	13,702,010		01,000		1,002,022				(.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Home-to-school transportation	8,229,626				2,489,252				(5,740,374)
Food services	11,407,809		1,344,859		9,286,965				(775,985)
All other pupil services	12,708,136		40		5,494,274				(7,213,822)
General administration:									
Data processing	3,532,171								(3,532,171)
All other general administration	14,763,336		79,565		3,149,371				(11,534,400)
Plant services	35,305,140		34,522		6,623,056				(28,647,562)
Ancillary services	6,663,785				4,935,992				(1,727,793)
Community services	92,351								(92,351)
Other outgo	326,810				1,744,458				1,417,648
Interest on long-term liabilities	 30,899,529							_	(30,899,529)
Total governmental activities	\$ 370,420,879	\$	1,700,853	\$	108,167,444	\$	19,700,237		(240,852,345)
	Taxes levied t	rentice for get for de for ot te aid estm	eneral purposes bbt service ther specific pur d not restricted ent earnings	pose	es secific purposes				67,669,090 34,060,840 17,573,097 110,362,304 2,451,554 2,190,665 1,500,000
	opeoidi dila oxi		mary norms						_
		To	otal general reve	enue	s			_	235,807,550
		Cł	nange in net as:	sets					(5,044,795)
		Ne	et assets, July 1	, 20	08			_	236,332,325
		Ne	et assets, June	30, 2	2009			\$	231,287,530

#### **BALANCE SHEET**

#### **GOVERNMENTAL FUNDS**

June 30, 2009

		General Fund		Building Fund	-	Special Reserve for apital Outlay Projects Fund	_	All Non-Major Funds	G	Total overnmental Funds
ASSETS										
Cash and investments: Cash in County Treasury Cash on hand and in banks Cash in revolving fund Cash awaiting deposit	\$	19,842,955 23,050 70,000	\$	113,952,796	\$	12,906,100	\$	38,740,994 52,781 1,000	\$	185,442,845 75,831 70,000 1,000
Cash with Fiscal Agent Investments Accounts receivable Prepaid expenses Due from other funds		11,292,930 36,611,846 3,576		8,657,140 23,373,939 225,272		71,870		1,845,294 7,684,715 2,158,452 550,000		10,502,434 42,351,584 39,067,440 3,576 550,000
Stores inventory	_	<u> 184,146</u>	_		_			<u>424,156</u>	_	608,302
Total assets	<u>\$</u>	68,028,503	<u>\$</u>	146,209,147	<u>\$</u>	12,977,970	\$	51,457,392	<u>\$</u>	278,673,012
LIABILITIES AND FUND BALANCES										
Liabilities: Accounts payable Deferred revenue Due to other funds	\$	14,904,425 4,777,331	\$	15,393,263	\$	127,185 6,149,509	\$	1,681,631 3,804 550,000	\$	32,106,504 10,930,644 550,000
Total liabilities		19,681,756		15,393,263		6,276,694		2,235,435		43,587,148
Fund balances	_	48,346,747	_	130,815,884	_	6,701,276	_	49,221,957		235,085,864
Total liabilities and fund balances	<u>\$</u>	68,028,503	<u>\$</u>	146,209,147	<u>\$</u>	12,977,970	<u>\$</u>	51,457,392	<u>\$</u>	278,673,012

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET - TO THE STATEMENT OF NET ASSETS

June 30, 2009

Total fund balances - Governmental Funds		\$	235,085,864
Amounts reported for governmental activities in the statement of net assets are different because:			
Capital assets used for governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. The cost of the assets is \$979,853,851 and the accumulated depreciation is \$229,889,404 (Note 4).			749,964,447
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at June 30, 2009 consisted of (Note 6):  General Obligation Bonds Accreted interest Certificates of Participation Emergency Apportionment Loan Voluntary Integration Plan Computer equipment acquisition loan Child care facilities loan Other Postemployment Benefits Compensated absences	\$ (643,509,446) (28,681,797) (9,780,000) (11,866,981) (2,872,000) (4,067,566) (321,395) (50,747,951) (3,435,034)		(755,282,170)
Internal service funds are used to conduct certain activities for which costs are charged to other funds on a full cost-recovery basis. Net assets of the Self-Insurance Fund are:			4,243,569
In the governmental funds, interest on long-term liabilities is not recognized until the period in which it matures and is paid. In the government-wide statement of activities, it is recognized in the period that it is incurred:			(8,189,530)
Costs associated with the issuance of long-term liabilities are not financial resources and, therefore, are not reported as assets in governmental funds.			5,465,3 <u>50</u>
Total net assets - governmental activities		<u>\$</u>	231,287,530

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### **GOVERNMENTAL FUNDS**

For the Year Ended June 30, 2009

	General Fund	Building Fund	Special Reserve for Capital Outlay Projects Fund	All Non-Major Funds	Total Governmental Funds
Revenues:					
Revenue limit sources: State apportionment	\$ 96,054,992				\$ 96,054,992
Local sources	65,844,373				65,844,373
					404 000 005
Total revenue limit	<u>161,899,365</u>				161,899,365
Federal sources	33,497,975			\$ 9,855,347	43,353,322
Other state sources	66,992,666		\$ 1,207,042	27,569,521	95,769,229
Other local sources	20,821,034	\$ 3,364,009	3,205,538	40,963,668	68,354,249
Total revenues	283,211,040	3,364,009	4,412,580	78,388,536	369,376,165
Expenditures:					
Certificated salaries	120,290,735			3,352,726	123,643,461
Classified salaries	41,418,183	765,271		5,581,463	47,764,917
Employee benefits	69,075,209	313,055		3,230,587	72,618,851
Books and supplies	8,843,494	2,028,822	31,052	4,702,255	15,605,623
Contract services and operating	-, - ,	, ,			
expenditures	39,283,607	5,230,412	1,312,844	1,760,065	47,586,928
Capital outlay	457,520	37,792,182	, ,	38,820,892	77,070,594
Other outgo	41,903	2.,,		, ,	41,903
Debt service:	11,000				,
Principal retirement	1,415,000			12,399,813	13,814,813
Interest	1,410,000			24,133,434	24,133,434
IIICICSI					
Total expenditures	280,825,651	46,129,742	1,343,896	93,981,235	422,280,524
Excess (deficiency) of revenues over (under) expenditures	2,385,389	(42,765,733)	3,068,684	(15,592,699)	(52,904,359)
Other financing sources (uses):					
Operating transfers in	916,428			14,063,355	14,979,783
Operating transfers out	(794,836)	(13,268,519)		(916,428)	(14,979,783)
Proceeds from issuance of long-term liabilities		120,000,000			120,000,000
Total other financing sources (uses)	121,592	106,731,481		13,146,927	120,000,000
Net changes in fund balances	2,506,981	63,965,748	3,068,684	(2,445,772)	67,095,641
Fund balances, July 1, 2008	45,839,766	66,850,136	3,632,592	51,667,729	167,990,223
•			¢ 6701276	\$ 40 221 0F7	\$ 235 085 86 <i>i</i>
Fund balances, June 30, 2009	<u>\$ 48,346,747</u>	<u>\$ 130,815,884</u>	<u>\$ 6,701,276</u>	<u>\$ 49,221,957</u>	<u>\$ 235,085,864</u>

The accompanying notes are an integral part of these financial statements.

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - TO THE STATEMENT OF ACTIVITIES

#### For the Year Ended June 30, 2009

Net changes in fund balances - Total Governmental Funds		\$ 67,095,641
Amounts reported for governmental activities in the statement of activities are different because:		
Acquisition of capital assets is an expenditure in the governmental funds, but increases capital assets in the statement of net assets (Note 4).	\$ 85,944,829	
Depreciation of capital assets is an expense that is not recorded in the governmental funds (Note 4).	(14,595,633)	
Gain or loss from disposal of capital assets are reported as revenue for entire proceeds in the governmental funds, but in the statement of activities, only the resulting gain or loss is reported (Note 4).	(1,845,739)	
Cost write-off for canceled capital projects: If a planned capital project is canceled and will not be completed, costs previously capitalized as "work in progress" must be written off to expense (Note 4).	(709,479)	
In governmental funds, if debt is issued at a premium or at a a discount, the premium or discount is recognized as revenue in the period it is incurred. In government-wide statements, the premium or discount is amortized as interest over the life of the debt (Note 6).	(7,289,215)	
In governmental funds, issuance of long-term debt is reported as income. In the government-wide statements, proceeds from debt are reported as increases to liabilities (Note 6).	(120,000,000)	
Repayment of principal on long-term liabilities is an expenditure in the governmental funds, but decreases the long-term liabilities in the statement of net assets (Note 6).	13,814,813	
Issuance costs and discounts related to the issuance of long-term liabilities is an expenditure in the governmental funds, but increases the assets in the statement of net assets.	3,387,871	
In governmental funds, interest on long-term liabilities is recognized in the period that it becomes due. In the government-wide statement of activities, it is recognized in the period that it is incurred.	(7,149,738)	

(Continued)

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - TO THE STATEMENT OF ACTIVITIES

#### (Continued)

#### For the Year Ended June 30, 2009

Internal service funds are used to conduct certain activities for which costs are charged to other funds on a full cost recovery basis. Change in net assets for the Self-Insurance Fund was:	\$ 2,814,544
In government funds, OPEB costs are recognized when employer contributions are made. In the statement of activities, OPEB costs are recognized on the accrual basis. This year, the difference between OPEB costs and actual employer contributions was (Note 6):	(26,277,971)
In the statement of activities, expenses related to compensated absences are measured by the amounts earned during the year. In the governmental funds, expenditures	

Change in net assets of governmental activities

(Note 6).

are measured by the amount of financial resources used

\$ (5,044,795)

(234,718) (72,140,436)

#### STATEMENT OF FUND NET ASSETS - PROPRIETARY FUND

## **SELF-INSURANCE FUND**

June 30, 2009

#### **ASSETS**

Cash in County Treasury Cash with Fiscal Agent	\$	4,790,775 35,075
Total assets		4,825,850
LIABILITIES		
Accounts payable Unpaid claims and claim adjustment expenses		82,281 500,000
Total liabilities		582,281
NET ASSETS		
Restricted	<u>\$</u>	4,243,569

# STATEMENT OF REVENUES, EXPENSES AND CHANGE IN FUND NET ASSETS - PROPRIETARY FUND

#### **SELF-INSURANCE FUND**

#### For the Year Ended June 30, 2009

Operating revenues: Self-insurance premiums	\$ 6,268,112
Operating expenses: Classified salaries Employee benefits Contract services	274 36 <u>3,453,258</u>
Total operating expenses	3,453,568
Operating income	2,814,544
Total net assets, July 1, 2008	1,429,025
Total net assets, June 30, 2009	\$ 4,243,569

#### STATEMENT OF CASH FLOWS - PROPRIETARY FUND

#### **SELF-INSURANCE FUND**

# For the Year Ended June 30, 2009

Cash flows from operating activities: Cash received from self-insurance premiums Cash paid for salaries and benefits Cash paid for claims Cash paid for contract services	\$	8,205,612 (310) (1,312,927) (3,080,046)
Net cash provided by operating activities	_	3,812,329
Change in cash and cash equivalents		3,812,329
Cash and cash equivalents, July 1, 2008	_	1,013,521
Cash and cash equivalents, June 30, 2009	<u>\$</u>	4,825,850
Reconciliation of operating income to net cash provided by operating activities:  Operating income  Adjustments to reconcile operating income to net cash provided by operating activities:	\$	2,814,544
Decrease in: Accounts receivable Accounts payable		1,937,500 (939,715)
Net cash provided by operating activities	<u>\$</u>	3,812,329

#### STATEMENT OF FIDUCIARY NET ASSETS

#### **ALL TRUST AND AGENCY FUNDS**

June 30, 2009

	Trust Fund Retiree Benefits Trust	Agency Fund Payroll Clearing Fund	Total
ASSETS			
Cash in County Treasury (Note 2) Investments (Note 2) Accounts receivable	\$ 4,817,395 7,045,229 30,574	\$ 2,139,338 <u>89,060</u>	\$ 6,956,733 7,045,229 119,634
Total assets	<u>11,893,198</u>	2,228,398	14,121,596
LIABILITIES			
Accounts payable	89	2,228,398	2,228,487
NET ASSETS			
Restricted (Note 7)	<u>\$ 11,893,109</u>	<u>\$ - </u>	<u>\$ 11,893,109</u>

# STATEMENT OF CHANGE IN FIDUCIARY NET ASSETS

#### **RETIREE BENEFITS TRUST FUND**

# For the Year Ended June 30, 2009

Revenues: Other local sources	\$	17,621,309
Expenditures: Contract services and operating		
expenditures (Note 9)		15,292,488
Change in net assets		2,328,821
Net assets, July 1, 2008		9,564,288
Net assets, June 30, 2009	<u>\$</u>	11,893,109

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

West Contra Costa Unified School District (the "District") accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education's California School Accounting Manual. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board and the American Institute of Certified Public Accountants. The following is a summary of the more significant policies:

#### Reporting Entity

The Board of Education is the level of government which has governance responsibilities over all activities related to public school education in the District. The Board is not included in any other governmental "reporting entity" as defined by the Governmental Accounting Standards Board since Board members have decision-making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters.

On January 13, 1994, certain members of the District's Board of Education and District employees formed a nonprofit benefit corporation, known as the West Contra Costa Unified School District Financing Corporation (the "Corporation"), which is organized under the Nonprofit Benefit Corporation Law of the State of California. The purpose of this Corporation is to provide financial assistance to the District by financing, constructing and leasing various public facilities, land, and equipment for the use, benefit, and enjoyment of the public served by the District. The Corporation issued Certificates of Participation (COPs), a form of long-term debt, which the District used to finance continuing operations. The COPs are collateralized by an underlying lease-purchase agreement between the Corporation and the District.

The District and the Corporation have a financial and operational relationship that meets the reporting entity definition of GASB Statement No. 14, *The Financial Reporting Entity*, for inclusion of the Corporation as a component unit of the District. The basic, but not the only criterion for including a governmental department, agency, institution, commission, public authority, or other governmental organization in a governmental unit's reporting entity for general purpose financial reports is the ability of the governmental unit's elected officials to exercise oversight responsibility over such agencies. Oversight responsibility implies that the nongovernmental unit is dependent on another and the dependent unit should be reported as part of the other.

Oversight responsibility is derived from the governmental unit's power and includes, but is not limited to:

- Financial interdependency
- Selection of governing authority
- . Designation of management
- Ability to significantly influence operations
- Accountability for fiscal matters

#### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Reporting Entity (Continued)

Accordingly, for the year ended June 30, 2009, the financial activities of the Corporation have been blended into the financial statements of the District. The Corporation's financial activities are presented in the Corporation Debt Service Fund. COPs issued by the Corporation are included as long-term liabilities in the government-wide financial statements.

#### Basis of Presentation - Financial Statements

In June 1999, the Governmental Accounting Standards Board (GASB) unanimously approved Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments.

The basic financial statements include a Management's Discussion and Analysis (MD & A) section providing an analysis of the District's overall financial position and results of operations, financial statements prepared using full accrual accounting for all of the District's activities, including infrastructure, and a change in the fund financial statements to focus on the major funds.

#### Basis of Presentation - Government-Wide Financial Statements

The Statement of Net Assets and the Statement of Activities displays information about the reporting government as a whole. Fiduciary funds are not included in the government-wide financial statements. Fiduciary funds are reported only in the Statement of Fiduciary Net Assets and the Statement of Change in Fiduciary Net Assets at the fund financial statement level.

The Statement of Net Assets and the Statement of Activities are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement No. 33, Accounting and Financial Reporting for Nonexchange Transactions.

*Program revenues*: Program revenues included in the Statement of Activities derive directly from the program itself or from parties outside the District's taxpayers or citizenry, as a whole; program revenues reduce the cost of the function to be financed from the District's general revenues.

Allocation of indirect expenses: The District reports all direct expenses by function in the Statement of Activities. Direct expenses are those that are clearly identifiable with a function. Depreciation expense is specifically identified by function and is included in the direct expense of each function. Interest on general long-term liabilities is considered an indirect expense and is reported separately on the Statement of Activities.

#### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Basis of Presentation - Fund Accounting

The accounts of the District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. District resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The District's accounts are organized into three broad categories which, in aggregate, include seven fund types as follows:

#### A - Governmental Fund Types

#### 1. General Fund:

The General Fund is the general operating fund of the District and accounts for all revenues and expenditures of the District not encompassed within other funds. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures and the capital improvement costs that are not paid through other funds are paid from the General Fund.

#### 2. Special Revenue Funds:

The Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. This classification includes the Adult Education, Child Development, Cafeteria, Deferred Maintenance and Special Reserve for Other Than Capital Outlay Projects Funds.

#### Capital Projects Funds:

The Capital Projects Funds are used to account for resources used for the acquisition or construction of capital facilities by the District. This classification includes the Building, Special Reserve for Capital Outlay Projects, Capital Facilities and County School Facilities Funds.

#### 4. Debt Service Funds:

The Debt Service Funds are used to account for the accumulation of resources for, and the payment of, general long-term liabilities principal, interest, and related costs. This classification includes the Bond Interest and Redemption, Corporation Debt Service and Debt Service Funds.

#### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Basis of Presentation - Fund Accounting (Continued)

#### B - Proprietary Fund

#### 1. Self-Insurance Fund:

The Self-Insurance Fund is an internal service fund used to account for services rendered on a cost-reimbursement basis within the District. The Self-Insurance Fund is used to account for resources committed to pay for costs arising from property losses and liability claims that are covered, or only partially covered, through purchased insurance.

#### C - Fiduciary Funds

#### Trust Fund:

The Retiree Benefits Trust Fund is a Trust Fund used to account for the District's defined post-employment healthcare plan.

#### 2. Agency Fund:

The Payroll Clearing Fund is an Agency Fund used by the District to account for assets held by the District as trustee. The "due to regulatory agencies" account within the Payroll Clearing Fund is used to hold dedicated funds for payroll and related expenses.

#### Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the basic financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

#### Accrual

Governmental activities in the government-wide financial statements and the proprietary and fiduciary fund financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

#### Modified Accrual

The governmental funds financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term liabilities, if any, is recognized when due.

#### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Budgets and Budgetary Accounting**

By state law, the Board of Education must adopt a final budget by July 1. A public hearing is conducted to receive comments prior to adoption. The Board of Education complied with these requirements.

The District employs budget control by major object code and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object code. The budgets are revised during the year by the Board of Education to provide for unanticipated revenues and expenditures. The originally adopted and final revised budgets for the General Fund and the Building Fund are presented as supplementary information.

#### Stores Inventory

Inventories in the General and Cafeteria Funds are valued at average cost. Inventory recorded in the General and Cafeteria Funds consists mainly of school supplies and consumable supplies. Inventories are recorded as an expenditure at the time the individual inventory items are transferred from the warehouse to schools and offices.

#### Cafeteria Food Purchases

Cafeteria purchases include food purchased through the State of California Office of Surplus Property, for which the District is required to pay only a handling charge. The state does not require the Cafeteria Fund to record the fair market value of these commodities. The expenditures for these items would have been greater had the District paid fair market value for the government surplus food commodities.

#### Capital Assets

Capital assets purchased or acquired, with an original cost of \$5,000 or more, are recorded at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlay that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Capital assets are depreciated using the straight-line method over 4 - 30 years depending on asset types.

#### Compensated Absences

Compensated absences totaling \$3,435,034 are recorded as a liability of the District. The liability is for the earned but unused benefits.

#### Accumulated Sick Leave

Sick leave benefits are not recognized as liabilities of the District. The District's policy is to record sick leave as a operating expenditure or expense in the period taken since such benefits do not vest nor is payment probable; however, unused sick leave is added to the creditable service period for calculation of retirement benefits for certain STRS and CalPERS employees, when the employee retires.

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### <u>Deferred Revenue</u>

Revenue from federal, state, and local special projects and programs is recognized when qualified expenditures have been incurred. Funds received but not earned are recorded as deferred revenue until earned.

### **Restricted Net Assets**

Restrictions of the ending net assets indicate the portions of net assets not appropriable for expenditure or amounts legally segregated for a specific future use. The restrictions for revolving cash fund, prepaid expenses and stores inventory reflect the portions of net assets represented by revolving cash fund, prepaid expenses and stores inventory, respectively. These amounts are not available for appropriation and expenditure at the balance sheet date. The restriction for unspent categorical program revenues are state programs where the revenue received is restricted for expenditures only in that particular program. The restriction for the future payment of self-insurance claims represents the portion of net assets to be used for future payment of self-insured claims. The restriction for special revenues represents the portion of net assets restricted for special purposes. The restriction for debt service repayments represents the portion of net assets which the District plans to expend on debt repayment. The restriction for capital projects represents the portion of net assets restricted for capital projects. The restriction for retiree benefits represents the portion of net assets which will be used for payment of health insurance premiums for current and future retirees.

### **Property Taxes**

Secured property taxes are attached as an enforceable lien on property as of March 1. Taxes are due in two installments on or before December 10 and April 10. Unsecured property taxes are due in one installment on or before August 31. The County of Contra Costa bills and collects taxes for the District.

### Encumbrances

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid.

### Eliminations and Reclassifications

In the process of aggregating data for the Statement of Net Assets and the Statement of Activities, some amounts reported as interfund activity and balances in the funds were eliminated or reclassified. Interfund receivables and payables were eliminated to minimize the "grossing up" effect on assets and liabilities within the governmental activities column.

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **Estimates**

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Accordingly, actual results may differ from those estimates.

### 2. CASH AND INVESTMENTS

Cash and investments at June 30, 2009 consisted of the following:

	Go	vernmental Activ	/ities	
	Governmental Funds	Proprietary Fund	Total	Fiduciary Activities
Pooled Funds: Cash in County Treasury Cash awaiting deposit	\$185,442,845 1,000	\$ 4,790,775	\$190,233,620 1,000	\$ 6,956,733
Deposits: Cash on hand and in banks Cash in revolving fund	75,831 70,000		75,831 	-13
Total pooled funds and deposits	185,589,676	4,790,775	190,380,451	6,956,733
Investments: Cash with Fiscal Agent Investments - Local Agency	10,502,434	35,075	10,537,509	
Investment Fund	42,351,584		42,351,584	7,045,229
Total investments	52,854,018	35,075	52,889,093	7,045,229
Total	<u>\$238,443,694</u>	<u>\$ 4,825,850</u>	\$243,269,544	<u>\$ 14,001,962</u>

### Pooled Funds

In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the Contra Costa County Treasury. The County pools these funds with those of school districts in the County and invests the cash. These pooled funds are carried at cost which approximates fair value. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool. Earnings are calculated on an annual basis and funds allocated to participating funds are adjusted to the calculated annual rate at year-end.

Because the District's deposits are maintained in a recognized pooled investment fund under the care of a third party and the District's share of the pooled investment fund does not consist of specific, identifiable investment securities owned by the District, no disclosure of the individual deposits and investments or related custodial credit risk classifications is required.

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 2. CASH AND INVESTMENTS (Continued)

### Pooled Funds (Continued)

In accordance with applicable state laws, the Contra Costa County Treasurer may invest in derivative securities. However, at June 30, 2009, the Contra Costa County Treasurer has represented that the Treasurer's pooled investment fund contained no derivatives or other investments with similar risk profiles.

### Deposits - Custodial Credit Risk

Cash balances held in banks and revolving funds are insured up to \$250,000 by the Federal Depository Insurance Corporation (FDIC). As of June 30, 2009, the carrying amount of the District's accounts were \$145,831, and the bank balances were \$139,792. All of the bank balances were insured by the FDIC insurance.

### Cash with Fiscal Agent

The Cash with Fiscal Agent in the Building Fund represents contract retentions that are placed with an independent third party. These amounts are carried in the contractor's name and all investment risk resides with the contractor.

The Cash with Fiscal Agent in the Capital Facilities, Corporation Debt Service and Self-Insurance Funds represents amounts held by third parties in the District's name.

### Local Agency Investment Fund

West Contra Costa Unified School District places certain funds with the State of California's Local Agency Investment Fund (LAIF). The District is a voluntary participant in LAIF, which is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California and the Pooled Money Investment Board. The State Treasurer's Office pools these funds with those of other governmental agencies in the state and invests the cash. The fair value of the District's investment in the pool is reported in the accompanying financial statements based upon the District's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The monies held in the pooled investments funds are not subject to categorization by risk category. The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. Funds are accessible and transferable to the master account within twenty-four hours notice. Included in LAIF's investment portfolio are collateralized mortgage obligations, mortgage-backed securities, other asset-backed securities, and floating rate securities issued by federal agencies, governmentsponsored enterprises and corporations. LAIF is administered by the State Treasurer. LAIF investments are audited annually by the Pooled Money Investment Board and the Copies of this audit may be obtained from the State State Controller's Office. Treasurer's Office: 915 Capitol Mall; Sacramento, California 95814. The Pooled Money Investment Board has established policies, goals, and objectives to make certain that their goal of safety, liquidity and yield are not jeopardized.

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 2. CASH AND INVESTMENTS (Continued)

### Interest Rate Risk

The District does not have a formal investment policy that limits cash and investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. At June 30, 2009, the District had no significant interest rate risk related to cash and investments held.

### Credit Risk

The District does not have a formal investment policy that limits its investment choices other than the limitations of state law.

### Concentration of Credit Risk

The District does not place limits on the amount it may invest in any one issuer. At June 30, 2009, the District had no concentration of credit risk.

### 3. INTERFUND TRANSACTIONS

### Interfund Activity

Transactions between funds of the District are recorded as interfund transfers, except for the Self-Insurance Fund activity which is recorded as income and expenditures of the Self-Insurance Fund and the funds which incur payroll costs, respectively. The unpaid balances at year end, as a result of such transactions, are shown as due to and due from other funds.

### Interfund Receivables/Payables

Individual interfund receivable and payable balances at June 30, 2009 were as follows:

Fund	Interfund <u>Receivables</u>		Interfund Payables
Non-Major Funds: Cafeteria Capital Facilities	<u>\$ 550,000</u>	\$	550,000
Totals	<u>\$ 550,000</u>	<u>\$</u>	550,000

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 3. INTERFUND TRANSACTIONS (Continued)

### Interfund Transfers

Interfund transfers consist of operating transfers from funds receiving revenue to funds through which the resources are to be expended.

Interfund transfers for the 2008-2009 fiscal year were as follows:

	<u>\$ 14,979,783</u>
to fund a prior year accounts receivable write-off.	14,024
indirect support costs.  Transfer from the General Fund to the Child Development Fund	195,847
for indirect support costs.  Transfer from the Adult Education Fund to the General Fund for	198,416
Transfer from the Cafeteria Fund to the General Fund for indirect support costs.  Transfer from the Child Development Fund to the General Fund	522,165
Service Fund for COP and computer equipment acquisition loan payments.	780,812
Transfer from the General Fund to the Corporation Debt	
Transfer from the Building Fund to the County School Facilities Fund to match the State OPSC building grant revenue.	\$ 13,268,519

### 4. CAPITAL ASSETS

A schedule of changes in capital assets for the year ended June 30, 2009 is shown below:

		Balance July 1, 2008		Transfers and Additions		Transfers and <u>Deductions</u>		Balance June 30, 2009
Governmental Activities								
Land Buildings Site improvements Equipment Work-in-process  Totals, at cost		52,371,291 665,143,314 49,274,088 12,234,075 221,772,825	\$ _	30,612,856 3,702,962 1,312,360 84,632,469 120,260,647	\$	3,983,753 610,331 1,583,008 35,025,297 41,202,389	\$	52,371,291 591,772,417 52,366,719 11,963,427 271,379,997 979,853,851
Less accumulated depreciation: Buildings Site improvements Equipment	(1	74,168,601) (39,863,294) (5,593,229)		(12,451,891) (742,259) (1,401,483)		(3,111,692) (596,601) (623,060)		(183,508,800) (40,008,952) (6,371,652)
Total accumulated depreciation		219,625,124) 881,170,469	_ \$	(14,595,633) 105,665,014	_ \$	(4,331,353) 36,871,036	-	(229,889,404) 749,964,447
Capital assets, net	<u>φ</u> ()	01,170,408	Ψ.	100,000,014	<u>*</u>	50,071,050	뽀	170,007,771

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 4. CAPITAL ASSETS (Continued)

Depreciation expense was charged to governmental activities as follows:

Instruction Supervision of instruction	\$	8,565,351 927,717 213,146
Instructional library, media and technology School site administration		1,402,015
Home to school transportation		386,546
Food services		515,538
All other pupil services		41,349
Ancillary services		302,675
Community services		4,343
Data processing		124,798
All other general administration		571,813
Plant services		1,540,342
Total depreciation expense	<u>\$</u>	14,595,633

### 5. SELF-INSURANCE CLAIMS

The District is self-insured for property and liability claims. For accounting and reporting purposes, the District has established a separate Self-Insurance Fund for the payment of claims. For the year ended June 30, 2009, the District provides coverage up to a maximum of \$100,000 for each property or liability claim. The District participates in a joint powers authority for claims in excess of coverage provided by the Fund (Note 10).

The liability for unpaid claims and claim adjustment expenses represents the ultimate cost of claims that have been reported but not settled and of claims that have been incurred but not reported. These claims will be paid in future years.

District management recomputes the liability annually using available updated claims data. Every three years, the District contracts with an actuary who performs an actuarial study using a variety of statistical techniques to produce current estimates that consider claim frequency and other economic factors.

The liabilities for unpaid claims and claim adjustment expenses are as follows:

		June 30, 2009		June 30, 2008
Unpaid claim and claim adjustment expenses, beginning of year	\$	500,000	\$	500,000
Total incurred claims and claim adjustment expenses		1,312,927		1,469,439
Total payments	_	(1,312,927)		(1,469,439)
Total unpaid claims and claim adjustment expenses at end of year	<u>\$</u>	500,000	<u>\$</u>	500,000

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

## **LONG-TERM LIABILITIES**

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### General Obligation Bonds

				Amount of	Outstanding	pelissi	Redeemed	Outstanding
	Interest	Date of	Maturity	Original	July 1,	Current	Current	June 30,
Bond	Rate %	Issuance	Date	Issuance	2008	Year	Year	2009
Measure E, Refunding Series A	4.15% - 5.7%	2001	2025	\$ 28,610,000	\$ 22,605,000		\$ 955,000	\$ 21,650,000
Measure E, Refunding Series B	4.3% - 6.0%	2001	2025	10,255,000	8,225,000		330,000	7,895,000
Measure M, Series A	2.0% - 8.0%	2001	2031	15,000,000	13,565,000		330,000	13,235,000
Measure M, Series B	4.0% - 6.0%	2002	2031	40,000,000	37,025,000		840,000	36,185,000
Measure M, Series C	2.5% - 5.0%	2003	2032	95,000,000	89,040,000		2,145,000	86,895,000
Measure D, Series A	4.25% - 7.0%	2002	2031	30,000,000	27,670,000		655,000	27,015,000
Measure D, Series B	4.1% - 5.0%	2003	2032	100,000,000	91,885,000		2,195,000	89,690,000
Measure D, Series C, Current Interest	4.0% - 5.0%	2004	2035	40,000,000	38,680,000		710,000	37,970,000
Measure D, Series C Capital Appreciation	2.4% - 5.8%	2004	2035	29,999,377	29,850,438		260,861	29,589,577
Measure D, Series D, Capital Appreciation	3.15% - 5.05%	2006	2035	99,998,106	99,035,989		1,110,335	97,925,654
Measure J, Series A	4.0% - 5.0%	2006	2035	70,000,000	69,435,000		1,265,000	68,170,000
Measure J, Series B	2.0% - 6.0%	2009	2036	120,000,000		\$ 120,000,000		120,000,000
				\$ 678,862,483	\$ 527,016,427	\$ 120,000,000	\$ 10,796,196	\$ 636,220,231

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 6. LONG-TERM LIABILITIES (Continued)

General Obligation Bonds (Continued)

The annual requirements to amortize the 2001 Refunding Measure E, Series A, General Obligation Bonds Payable, outstanding as of June 30, 2009, are as follows:

Year Ended June 30,	•	Principal		Interest		Total
2010	\$	1,005,000	\$	1,164,687	\$	2,169,687
2011		1,040,000		1,116,998		2,156,998
2012		1,110,000		1,066,349		2,176,349
2013		1,160,000		1,011,442		2,171,442
2014		1,225,000		953,335		2,178,335
2015-2019		7,200,000		3,733,099		10,933,099
2020-2024		8,090,000		1,501,265		9,591,265
2025		820,000		<u>47,150</u>	_	867,150
	<u>\$</u>	21,650,000	<u>\$_</u>	10,594,325	<u>\$</u>	32,244,325

The annual requirements to amortize the 2001 Refunding Measure E, Series B, General Obligation Bonds Payable, outstanding as of June 30, 2009, are as follows:

Year Ended June 30,	_	Principal	 Interest		Total
2010 2011 2012 2013 2014 2015-2019 2020-2024 2025	\$	345,000 360,000 380,000 395,000 425,000 2,525,000 3,415,000 50,000	\$ 455,326 438,110 419,768 399,843 378,786 1,503,855 647,100 1,500	\$	800,326 798,110 799,768 794,843 803,786 4,028,855 4,062,100 51,500
2020	<u>\$</u>	7,895,000	\$ 4,244,288	<u>\$</u>	12,139,288

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 6. **LONG-TERM LIABILITIES** (Continued)

### General Obligation Bonds (Continued)

The annual requirements to amortize the 2001 Measure M, Series A, General Obligation Bonds Payable, outstanding as of June 30, 2009, are as follows:

Year Ended June 30,	<u>P</u>	rincipal	 Interest		Total
2010 2011	\$	345,000 360,000	\$ 663,828 642,968	\$	1,008,828 1,002,968
2012		370,000	624,718		994,718
2013		385,000	605,843		990,843
2014 2015-2019		400,000 2,275,000	586,218 2,606,715		986,218 4,881,715
2013-2019		2,840,000	1,965,833		4,805,833
2025-2029		3,610,000	1,157,837		4,767,837
2030-2034		<u>2,650,000</u>	 208,330	_	2,858,330
	<u>\$ 1</u>	<u>3,235,000</u>	\$ 9,062,290	<u>\$</u>	22,297,290

The annual requirements to amortize the 2001 Measure M, Series B, General Obligation Bonds Payable, outstanding as of June 30, 2009, are as follows:

Year Ended June 30,		Principal		Interest		Total
2010	\$	885,000	\$	1,718,550	\$	2,603,550
2011		925,000		1,682,350		2,607,350
2012		965,000		1,744,550		2,709,550
2013		1,005,000		1,705,150		2,710,150
2014		1,055,000		1,563,290		2,618,290
2015-2019		6,080,000		7,037,913		13,117,913
2020-2024		7,790,000		5,381,494		13,171,494
2025-2029		10,065,000		3,163,875		13,228,875
2030-2034	_	7,415,000	_	<u>568,875</u>	_	7,983,875
	\$_	<u>36,185,000</u>	\$	24,566,047	<u>\$</u>	60,751,047

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 6. LONG-TERM LIABILITIES (Continued)

**General Obligation Bonds** (Continued)

The annual requirements to amortize the 2003 Measure M, Series C, General Obligation Bonds Payable, outstanding as of June 30, 2009, are as follows:

Year Ended June 30,	Principal	Interest	Total
2010	\$ 2,230,000	\$ 4,167,150	\$ 6,397,150
2011	2,320,000	4,073,362	6,393,362
2012	2,415,000	3,978,662	6,393,662
2013	2,490,000	3,880,562	6,370,562
2014	2,570,000	3,779,362	6,349,362
2015-2019	14,315,000	17,086,247	31,401,247
2020-2024	17,440,000	13,047,781	30,487,781
2025-2029	21,705,000	8,165,125	29,870,125
2030-2032	<u>21,410,000</u>	2,204,000	23,614,000
	\$ 86,895,000	\$ 60,382,251	\$147,277,251

The annual requirements to amortize the 2002 Measure D, Series A, General Obligation Bonds Payable, outstanding as of June 30, 2009, are as follows:

Year Ended June 30,	F	Principal		Interest		Total
2010 2011 2012 2013 2014 2015-2019 2020-2024 2025-2029 2030-2033	\$	690,000 725,000 750,000 780,000 810,000 4,610,000 5,795,000 7,420,000 5,435,000	\$	1,288,107 1,258,038 1,226,695 1,194,183 1,160,395 5,223,561 3,966,375 2,323,000 416,875	\$	1,978,107 1,983,038 1,976,695 1,974,183 1,970,395 9,833,561 9,761,375 9,743,000 5,851,875
	\$ 2	27,015,000	\$_	18,057,229	<u>\$</u>	45,072,229

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 6. LONG-TERM LIABILITIES (Continued)

General Obligation Bonds (Continued)

The annual requirements to amortize the 2003 Measure D, Series B, General Obligation Bonds Payable, outstanding as of June 30, 2009, are as follows:

	Interest	Total
\$ 2,270,000	\$ 4,266,240 4,159,116	\$ 6,536,240 6,519,116
2,455,000	4,041,691	6,496,691
2,555,000 2,640,000	3,929,216 3,825,315	6,484,216 6,465,315
14,775,000 18.070.000	17,374,686 13.475.500	32,149,686 31,545,500
22,490,000	8,430,750	30,920,750 24,347,375
		\$151,464,889
	2,360,000 2,455,000 2,555,000 2,640,000 14,775,000 18,070,000	\$ 2,270,000 \$ 4,266,240 2,360,000 4,159,116 2,455,000 4,041,691 2,555,000 3,929,216 2,640,000 3,825,315 14,775,000 17,374,686 18,070,000 13,475,500 22,490,000 8,430,750 22,075,000 2,272,375

The annual requirements to amortize the 2005 Measure D, Series C, Current Interest General Obligation Bonds Payable, outstanding as of June 30, 2009, are as follows:

Year Ended June 30,	Principa	<u>ıl</u>	Interest	 Total
2010 2011 2012	\$ 745, 780, 820, 860,	000 000	1,812,298 1,781,798 1,749,798 1,716,198	\$ 2,557,298 2,561,798 2,569,798 2,576,198
2013 2014 2015-2019 2020-2024	905, 905, 5,195, 6,580.	000 000	1,710,195 1,680,898 7,794,325 6,465,170	2,585,898 12,989,325 13,045,170
2020-2024 2025-2029 2030-2034 2035	8,500, 11,015, 2,570,	000 000	4,506,325 2,076,875 64,250	13,006,325 13,091,875 2,634,250
2000	\$ 37,970,		29,647,935	\$ <u>67,617,935</u>

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 6. LONG-TERM LIABILITIES (Continued)

### General Obligation Bonds (Continued)

The annual requirements to amortize the 2005 Measure D, Series C, Capital Appreciation General Obligation Bonds Payable, outstanding as of June 30, 2009, are as follows:

Year Ended June 30,		Principal		Interest		Total
2010	\$	372,121	\$	117,879	\$	490,000
2011		470,644		184,356		655,000
2012		567,683		267,317		835,000
2013		656,115		363,885		1,020,000
2014		739,473		475,527		1,215,000
2015-2019		4,069,932		3,805,068		7,875,000
2020-2024		5,785,441		9,124,559		14,910,000
2025-2029		6,935,991		16,589,009		23,525,000
2030-2034		8,037,077		28,122,923		36,160,000
2035		1,955,100	_	8,314,900	_	10,270,000
	<u>\$</u>	29,589,577	<u>\$</u>	67,365,423	<u>\$</u>	96,955,000

The annual requirements to amortize the 2006 Measure D, Series D, Capital Appreciation General Obligation Bonds Payable, outstanding as of June 30, 2009, are as follows:

Year Ended June 30,	Principal	Interest	Total
2010	\$ 1,254,996	\$ 610,004	\$ 1,865,000
2011	1,420,186	814,814	2,235,000
2012	2,105,460	519,540	2,625,000
2013	2,327,598	717,402	3,045,000
2014	2,527,733	952,267	3,480,000
2015-2019	16,683,057	10,671,943	27,355,000
2020-2024	19,388,990	21,906,010	41,295,000
2025-2029	21,511,978	38,478,022	59,990,000
2030-2034	24,890,370	65,274,630	90,165,000
2035	5,815,286	<u> 18,619,714</u>	24,435,000
	\$ 97,925,654	<u>\$158,564,346</u>	\$256,490,000

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 6. **LONG-TERM LIABILITIES** (Continued)

**General Obligation Bonds** (Continued)

The annual requirements to amortize the 2006 Measure J, Series A, General Obligation Bonds Payable, outstanding as of June 30, 2009, are as follows:

Year Ended June 30,	<u>Principal</u>	Interest	Total
2010	\$ 1,340,000	\$ 3,207,802	\$ 4,547,802
2011	1,415,000	3,152,702	4,567,702
2012	1,485,000	3,094,702	4,579,702
2013	1,560,000	3,033,802	4,593,802
2014	1,635,000	2,969,902	4,604,902
2015-2019	9,255,000	13,766,569	23,021,569
2020-2024	11,375,000	11,474,307	22,849,307
2025-2029	14,140,000	8,321,250	22,461,250
2030-2034	17,690,000	4,360,000	22,050,000
2035	8,275,000	418,375	8,693,375
	<u>\$ 68,170,000</u>	<u>\$ 53,799,411</u>	<u>\$121,969,411</u>

The annual requirements to amortize the 2009 Measure J, Series B, General Obligation Bonds Payable, outstanding as of June 30, 2009, are as follows:

Year Ended June 30,		Principal		Interest		Total
2010			\$	6,905,125	\$	6,905,125
2011	\$	400,000		6,895,125		7,295,125
2012		700,000		6,867,625		7,567,625
2013		900,000		6,827,625		7,727,625
2014		1,200,000		6,775,125		7,975,125
2015-2019		8,200,000		32,650,625		40,850,625
2020-2024		14,400,000		29,381,625		43,781,625
2025-2029		32,100,000		22,640,625		54,740,625
2030-2034		35,000,000		12,487,500		47,487,500
2035-2036	_	27,100,000		1,836,563	_	28,936,563
	<u>\$1</u>	20,000,000	<u>\$</u>	133,267,563	<u>\$2</u>	<u>253,267,563</u>

### Certificates of Participation (COPs)

On August 24, 2005, the West Contra Costa Unified School District Financing Corporation issued Certificates of Participation (COPs). The proceeds of this issuance were used to refund a 1994 COPS issuance. Semi-annual payments are made and include interest at amounts varying from 4.34% to 5.15%.

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 6. LONG-TERM LIABILITIES (Continued)

<u>Certificates of Participation (COPs)</u> (Continued)

Scheduled payments for the COPs are as follows:

Year Ended June 30,	<u></u> F	Principal	 Interest	_	Total
2010	\$	435,000	\$ 489,278	\$	924,278
2011		455,000	469,008		924,008
2012		475,000	447,576		922,576
2013		500,000	424,966		924,966
2014		525,000	400,866		925,866
2015-2019		3,050,000	1,586,900		4,636,900
2020-2024		4,340,000	 734,052	_	5,074,052
	<u>\$</u>	9,780,000	\$ 4,552,646	<u>\$</u>	14,332,646

### **Emergency Apportionment Loan**

In July 1990, the District obtained an emergency apportionment loan from the State of California in the amount of \$9,525,000. In May 1991, the District received an additional loan from the State of California for \$19,000,000 under the conditions of a court order. The State of California agreed to restructure the repayment of these loans on June 30, 1993. The restructure provided for the consolidation of the two loans and a 15 year repayment period with annual interest rate of 4.543%. On October 13, 1997, the State of California agreed to restructure the remaining debt following the District's fiscal year 1997-98 payment. The outstanding balance is to be repaid using the straight line amortization method over a 20 year term and bearing interest at 5.692%. Additional legislation, Assembly Bill 2756 on June 21, 2004, reduced the interest rate of the repayment of the emergency apportionment thereby reducing annual payments by approximately \$400,000. Payments are made on February 1 of each year from any available funds of the District and are calculated using a future interest rate of 1.532%.

The revised future principal and interest payments of the loan are as follows:

Year Ended June 30,		Principal		Interest	 Total
2010 2011 2012 2013 2014 2015-2019	\$	1,239,800 1,258,794 1,278,078 1,297,658 1,317,539 5,475,112	\$	181,802 162,808 143,524 123,944 104,063 211,291	\$ 1,421,602 1,421,602 1,421,602 1,421,602 1,421,602 5,686,403
	<u>\$</u>	11,866,981	<u>\$</u>	927,432	\$ 12,794,413

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 6. LONG-TERM LIABILITIES (Continued)

### Voluntary Integration Plan

The Voluntary Integration Program debt represents cost disallowances of \$7,652,000 based on state audits of program expenditures in fiscal years 1988-89 and 1989-90. Subsequently, the District entered into an agreement with the State of California to repay this amount beginning in June 1993. During fiscal year 1992-93, the original agreement was restructured to allow the District to make the June 30, 1992, payment of \$200,000 as scheduled, with the remaining balance scheduled to be repaid beginning in 1998. Repayment of the voluntary integration debt is shown as follows:

Year Ending June 30,	Total <u>Payments</u>
2010 2011 2012	\$ 1,000,000 1,000,000 <u>872,000</u>
Total payments	<u>\$ 2,872,000</u>

### Computer Equipment Acquisition Loan

During fiscal year 1989-90, the District financed the acquisition of an administrative and instructional computer system with a loan from IBM. The acquired assets collateralized the loans. Subsequent to June 30, 1993, the District restructured the debt to allow for one payment during fiscal year 1993-94 and the remaining payments of \$3,623,744, represented by \$2,459,111 of principal and \$1,164,633 of interest, payable in fiscal years 2007-08 through 2015-16. The Pooled Money investment rate of 4.402% as of June 30, 1994, was used to impute the interest costs implicit in the repayment amounts. For the year ended June 30, 2009, the accrued imputed interest is \$109,577. Therefore, the carrying amount of the loan at June 30, 2009 is \$4,265,423.

Year EndingJune 30,	Total <u>Payments</u>
2010 2011 2012 2013 2014 2015-2016	\$ 208,000 1,042,000 625,000 625,000 625,000 1,258,480
	4,383,480
Less amount representing interest	(315,914)
Total payments	<u>\$ 4,067,566</u>

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 6. LONG-TERM LIABILITIES (Continued)

### Child Care Facilities Loan

On February 7, 2001, the District received a no-interest loan from the California Department of Education for the development and acquisition of child care facilities. The District received an initial amount of \$573,048 with the District repaying \$33,000 of the loan. In 2002-03, the District received an additional \$598,060. The carrying balance of the loan as of June 30, 2009 is \$321,395. The loan balance is to be repaid in ten annual installments.

The following is a schedule of loan repayments:

Year EndingJune 30,	Total <u>Payments</u>			
2010 2011	\$ 97,524 97,524			
2012	126,347			
Total payments	<u>\$ 321,395</u>			

### Schedule of Changes in Long-Term Liabilities

A schedule of changes in long-term liabilities for the year ended June 30, 2009 is shown below:

	Balance July 1, 2008	Additions	Deductions	Balance June 30, 2009	Amounts Due Within One Year
Governmental activities:					
General Obligation Bonds General Obligation Bonds	\$ 527,016,427	\$ 120,000,000	\$ 10,796,196	\$ 636,220,231	\$ 11,482,117
Premium		7,672,858	383,643	7,289,215	383,643
Accreted interest *	21,465,952	7,215,845		28,681,797	727,884
Certificates of Participation	10,065,000		285,000	9,780,000	435,000
Emergency Apportionment					
Loan	13,088,074		1,221,093	11,866,981	1,239,800
Voluntary Integration Plan	3,662,000		790,000	2,872,000	1,000,000
Computer equipment	, ,				
acquisition loan	4,692,566		625,000	4,067,566	132,529
Child care facilities loan	418,919		97,524	321,395	97,524
OPEB Obligation	24,469,980	41,403,868	15,125,897	50,747,951	
Compensated absences	3,200,316	234,718		3,435,034	3,435,034
Total	\$ 608,079,234	<u>\$ 176,527,289</u>	\$ 29,324,353	\$ 755,282,170	<u>\$ 18,933,531</u>

<sup>\*</sup> The accreted interest amounts are included in the future interest payments reflected on pages 38-44.

Payments on the General Obligation Bonds are made from the Bond Interest and Redemption Fund. Payments on the Certificates of Participation are made from the Corporation Debt Service Fund. Payments on the Emergency Apportionment Loan are made from the Debt Service Fund. Payments on the Voluntary Integration Plan and computer equipment acquisition loan are made from the General Fund. Payments on the child care facilities acquisition loan are made from the Child Development Fund. Payments on compensated absences are made from the fund for which the related employee worked.

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 7. RESTRICTED NET ASSETS

Restricted net assets consisted of the following at June 30, 2009:

	Governmental Activities	Fiduciary <u>Funds</u>
Restricted for revolving cash	\$ 70,000	
Restricted for prepaid expenses	5,468,926	
Restricted for stores inventory	608,303	
Restricted for unspent categorical		
program revenues	30,787,725	
Restricted for future payment of		
self-insured claims	4,243,569	
Restricted for special revenues	9,315,536	
Restricted for debt service	34,571,916	
Restricted for capital projects	108,697,584	
Restricted for retiree benefits		<u>\$ 11,893,109</u>
Total restricted net assets	<u>\$193,763,559</u>	<u>\$ 11,893,109</u>

### 8. EMPLOYEE RETIREMENT SYSTEMS

Qualified employees are covered under multiple-employer defined benefit pension plans maintained by agencies of the State of California. Certificated employees are members of the State Teachers' Retirement System (STRS), and classified employees are members of the California Public Employees' Retirement System (CalPERS).

### Plan Description and Provisions

California Public Employees' Retirement System (CalPERS)

### Plan Description

The District contributes to the School Employer Pool under the California Public Employees' Retirement System (CalPERS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the Public Employees' Retirement Law. CalPERS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the CalPERS annual financial report may be obtained from the CalPERS Executive Office, 400 P Street, Sacramento, California 95814.

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 8. EMPLOYEE RETIREMENT SYSTEMS (Continued)

Plan Description and Provisions (Continued)

California Public Employees' Retirement System (CalPERS) (Continued)

Funding Policy

Active plan members are required to contribute 7% of their salary and the District is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the CalPERS Board of Administration. The required employer contribution rate for fiscal year 2008-2009 was 9.428% of annual payroll. The contribution requirements of the plan members are established by state statute. The District's contributions to CalPERS for the fiscal years ending June 30, 2007, 2008 and 2009 were \$3,258,705, \$3,738,408 and \$3,669,145, respectively, and equal 100% of the required contributions for each year.

State Teachers' Retirement System (STRS)

Plan Description

The District contributes to the State Teachers' Retirement System (STRS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by STRS. The plan provides retirement, disability and survivor benefits to beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the State Teachers' Retirement Law. STRS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the STRS annual financial report may be obtained from the STRS Executive Office, 100 Waterfront Place, West Sacramento, California 95605.

### Funding Policy

Active plan members are required to contribute 8% of their salary. The required employer contribution rate for fiscal year 2008-2009 was 8.25% of annual payroll. The contribution requirements of the plan members are established by state statute. The District's contributions to STRS for the fiscal years ending June 30, 2007, 2008 and 2009 were \$9,146,343, \$9,928,367 and \$9,485,900, respectively, and equal 100% of the required contributions for each year.

### 9. OTHER POSTEMPLOYMENT BENEFITS

In addition to the pension benefits described in Note 8, the District provides postemployment health benefits to all employees (1) hired prior to December 31, 2006 and who have attained five continuous years of service with the District (as defined by PERS/STRS); (2) are hired after January 1, 2007 and have attained ten continuous years of service with the District (as defined by PERS/STRS). Dental benefits are provided to employees who meet the rule of "75" (number of years worked plus age equals 75 or more) to qualify for post employment dental benefits. As of June 30, 2009, a total of 2,199 retirees met the health care benefit requirement.

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 9. OTHER POSTEMPLOYMENT BENEFITS (Continued)

The District offers retirees a choice of two health maintenance organizations (HMO's) for health benefits and a supplemental Medicare Part A Plan; dental benefits are offered through one insurer. The District pays 100% for the monthly HMO up to the cost of the CalPERS Northern California Blue Shield health plan and 100% dental for eligible employees and their spouses who retired prior to January 1, 2007. Employees who retire after January 1, 2007 are covered by the terms of their bargaining union that are in effect at their retirement date. All eligible retirees and their spouses who qualify for Medicare benefits must apply for and pay for the Part B premium as required by law. Expenditures for post-employment health care benefits are recognized when paid.

### Annual OPEB Cost and Net OPEB Obligation

The District's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the District's net OPEB obligation:

Annual required contribution	\$ 41,362,636
Interest on net OPEB obligation	722,342
Adjustment to annual required contribution	(681,110)
Annual OPEB cost	41,403,868
Contributions made	(15,125,897)
Increase in net OPEB obligation	26,277,971
Net OPEB obligation - beginning of year	24,469,980
Net OPEB obligation - end of year	<u>\$ 50,747,951</u>

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the year ended June 30, 2009 was as follows:

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
June 30, 2008	\$ 39,986,982	37.23%	\$ 24,469,980
June 30, 2009	\$ 41,403,868	36.5%	\$ 50,747,951

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 9. OTHER POSTEMPLOYMENT BENEFITS (Continued)

### Funded Status and Funding Progress

As of June 30, 2007, the most recent actuarial valuation date, the plan was unfunded. The actuarial liability for benefits was was \$495,877,303 and the actuarial value of assets was zero, resulting in a unfunded actuarial accrued liability (UAAL) of \$495,877,303. However, the District has set aside \$11,893,109 in the Retiree Benefits Trust Fund for future payment of these benefits. No current employees are covered by the Plan.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2007 actuarial valuation, the entry age normal cost method was used. The actuarial assumptions included a 4.5 percent investment rate of return (net of administrative expenses), which is a blended rate of the expected long-term investment returns on plan assets and on the employer's own investments calculated based on the funded level of the plan on the valuation date, and an annual healthcare cost trend rate of 8.5 percent initially, reduced by decrements to an ultimate rate of 5.5 percent after 10 years. Both rates included a 3.25 percent inflation assumption. The actuarial value of assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The UAAL is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2009, was 28 years.

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 10. JOINT POWERS AGREEMENTS

### Contra Costa County Schools Insurance Group

The District is a member with other school districts of a Joint Powers Authority, Contra Costa County Schools Insurance Group (CCCSIG), for the operation of a common risk management and insurance program for workers' compensation coverage. The following is a summary of financial information for CCCSIG at June 30, 2009:

Total assets	\$ 94,005,427
Total liabilities	\$ 69,346,146
Total net assets	\$ 24,659,281
Total revenues	\$ 43,645,587
Total expenses	\$ 35,238,615
Change in net assets	\$ 8,406,972

### Northern California Regional Liability Excess Fund (Nor Cal Relief)

The District is a member with other agencies of a Joint Powers Authority, Northern California Regional Liability Excess Fund (Nor Cal Relief), for the operation of a common risk management and insurance program for property and liability coverage. The following is a summary of financial information for Nor Cal Relief at June 30, 2009:

Total assets	\$ 53,768,412
Total liabilities	\$ 33,726,756
Total net assets	\$ 20,041,656
Total revenues	\$ 37,856,693
Total expenses	\$ 29,885,518
Change in net assets	\$ 7,971,175

The relationship between the District and the Joint Powers Authorities is such that the Joint Powers Authorities are not component units of the District for financial reporting purposes.

### 11. EXCESS OF EXPENDITURES OVER APPROPRIATIONS

Excess of expenditures over appropriations for the year ended June 30, 2009 were as follows:

Fund	Excess <u>Expenditures</u>
General Fund: Contract services and operating expenditures	\$ 17,242,615

This excess is not in accordance with Education Code 42600.

### NOTES TO BASIC FINANCIAL STATEMENTS

(Continued)

### 12. CONTINGENCIES

The District is subject to legal proceedings and claims which arise in ordinary course of business. In the opinion of management, the amount of ultimate liability with respect to these actions will not materially affect the financial position or results of operations of the District.

The District has received federal and state funds for specific purposes that are subject to review and audit by the grantor agencies. Although such audits could result in expenditure disallowances under terms of the grants, it is management's opinion that any required reimbursements or future revenue offsets subsequently determined will not have a material effect on the District's financial position.

### 13. SUBSEQUENT EVENT

### General Obligation Bonds

On August 12, 2009, the District issued 2009 General Obligation Refunding Bonds, totaling \$57,860,000. The Board of Supervisors of Contra Costa County is empowered and obligated to annually levy ad valorem taxes, without limitation as to rate or amount, upon all property subject to taxation within the District for the payment of interest, principal and premium, if any. The bonds bear interest at rates ranging from 3.00% to 5.00% and are scheduled to mature in August 2031.

The District also issued 2009 General Obligation Bonds Election of 2005, Series C-1 and Election of 2005, Series C-2 on August 12, 2009 in the amount of \$52,084,759 and \$52,825,000, respectively.

### State Budget

On July 28, 2009, Governor Schwarzenegger signed a package of bills amending the 2008-09 and 2009-10 California State budgets. The budget amendments were designed to address the State's budget gap of \$24 billion that had developed as a result of the deepening recession since the State's last budget actions in February 2009.

The July budget package reduced, on a State-wide basis, \$1.6 billion in 2008-09 Proposition 98 funding through a reversion of undistributed categorical program balances. The budget language identified 51 specific programs and required the amounts associated with these programs that were "unallocated, unexpended, or not liquidated as of June 30, 2009" to revert to the State's General Fund. The July budget package also provided an appropriation in 2009-10 to backfill \$1.5 billion of these cuts to repay the 2008-09 reversion of the undistributed categorical program balances.

In accordance with the requirements of Government Accounting Standards Board Statement No. 33, the District has not recorded the revenue and related receivable associated with the District's portion of the unallocated, unexpended or unliquidated categorical program balances identified in the July 2009 State Budget package.



### STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE - BUDGET (NON-GAAP) AND ACTUAL

### **MAJOR FUND - GENERAL FUND**

### For the Year Ended June 30, 2009

	Bue	dget		Variance
	Original Final		Actual	Favorable (Unfavorable)
Revenues:				
Revenue limit sources:	ф 00 007 040	Ф 06 0E9 0E6	£ 06.054.003	\$ (203,964)
State apportionment	\$ 96,387,242 69,284,343	\$ 96,258,956 66,750,321	\$ 96,054,992 65,844,373	\$ (203,964) (905,948)
Local sources	09,204,343	00,730,321	00,044,070	(500,540)
Total revenue limit	<u>165,671,585</u>	163,009,277	<u>161,899,365</u>	(1,109,912)
Federal sources	24,340,440	46,001,485	33,497,975	(12,503,510)
Other state sources	64,939,019	70,065,904	66,992,666	(3,073,238)
Other local sources	20,881,342	20,832,801	20,821,034	(11,767)
Total revenues	275,832,386	299,909,467	283,211,040	(16,698,427)
Fun and itura o				
Expenditures: Certificated salaries	120,342,572	124,198,656	120,290,735	3,907,921
Classified salaries	40,671,644	42,240,744	41,418,183	822,561
Employee benefits	69,284,190	70,926,735	69,075,209	1,851,526
Books and supplies	11,450,847	27,743,300	8,843,494	18,899,806
Contract services and operating				
expenditures	40,439,190	22,040,992	39,283,607	(17,242,615)
Capital outlay	600,000	5,500,896	457,520	5,043,376
Other outgo	60,000	60,000	41,903	18,097
Debt service:	005.000	4.445.000	4.445.000	
Principal retirement	925,000	1,415,000	1,415,000	
Total expenditures	283,773,443	294,126,323	280,825,651	13,300,672
(Deficiency) excess of revenues				
(under) over expenditures	(7,941,057)	5,783,144	2,385,389	(3,397,755)
(2				
Other financing sources (uses):		070 044	040 400	07.047
Operating transfers in	844,140	878,611	916,428	37,817
Operating transfers out	<u>(787,360</u> )	(787,360)	(794,836)	(7,476)
Total other financing sources (uses)	56,780	91,251	121,592	30,341
Net change in fund balance	(7,884,277)	5,874,395	2,506,981	(3,367,414)
Fund balance, July 1, 2008	45,839,766	45,839,766	45,839,766	
Fund balance, June 30, 2009	\$ 37,955,489	<u>\$ 51,714,161</u>	<u>\$ 48,346,747</u>	<u>\$ (3,367,414)</u>

The accompanying notes are an integral part of these financial statements.

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE - BUDGET (NON-GAAP) AND ACTUAL

### **MAJOR FUND - BUILDING FUND**

### For the Year Ended June 30, 2009

	Buc	iget		_Variance
	Original	Final	Actual	Favorable (Unfavorable)
Revenues: Other local sources	\$ 2,300,000	\$ 3,364,009	\$ 3,364,009	
Expenditures: Classified salaries Employee benefits Books and supplies Contract services and operating	831,986 377,599 1,576,876	914,415 369,340 3,564,180	765,271 313,055 2,028,822	\$ 149,144 56,285 1,535,358 7,447,337
expenditures Capital outlay	3,318,816 <u>119,751,386</u>	12,677,749 <u>136,984,501</u>	5,230,412 <u>37,792,182</u>	99,192,319
Total expenditures	125,856,663	154,510,185	46,129,742	108,380,443
Deficiency of revenues under expenditures	(123,556,663)	(151,146,176)	(42,765,733)	108,380,443
Other financing sources (uses): Operating transfers out Proceeds from issuance of	(17,136,000)	(24,881,230)	(13,268,519)	11,612,711
long-term liabilities	120,000,000	120,000,000	120,000,000	
Total other financing sources (uses)	102,864,000	95,118,770	106,731,481	11,612,711
Net change in fund balance	(20,692,663)	(56,027,406)	63,965,748	119,993,154
Fund balance, July 1, 2008	66,850,136	66,850,136	66,850,136	
Fund balance, June 30, 2009	<u>\$ 46,157,473</u>	\$ 10,822,730	<u>\$ 130,815,884</u>	<u>\$ 119,993,154</u>

### COMBINING BALANCE SHEET

### ALL NON-MAJOR FUNDS

### June 30, 2009

Adult Child Education Development Cafeteria Fund Fund Fund	Cash in County Treasury \$ 1,518,373 \$ 192,785 \$ 29,036 Cash on hand and in banks	\$ 3,704,397 \$ 311,188 \$ 2,030,035	\$ 459,369 \$ 117,622 \$ 213,641 3,804 550,000	459,369 121,426 763,641	3,245,028 189,762 1,266,394	Total liabilities and fund \$ 3,704,397 \$ 311,188 \$ 2,030,035
Deferred ( Maintenance Fund	\$ 5,001,985	\$ 5,007,962	\$ 263,913	263,913	4,744,049	\$ 5,007,962
Special Reserve for Other Than Capital Outlay Projects Fund	\$ 292,094 2,051 314	\$ 294,459			\$ 294,459	\$ 294,459
Capital Facilities Fund	\$ 3,235,878 558,303 1,140,543 11,154 550,000	\$ 5,495,878	\$ 626,586	626,586	4,869,292	\$ 5,495,878
County School Facilities Fund	\$ 29,528	\$ 41,057			\$ 41,057	\$ 41,057
Bond Interest and Redemption Fund	\$ 24,320,212	\$ 24,343,485	\$ 200	200	24,342,985	\$ 24,343,485
Corporation Debt Service Fund	\$ 1,286,991	\$ 1,286,991			\$ 1,286,991	\$ 1,286,991
Debt Service Fund	\$ 4,121,103 4,798,009 22,828	\$ 8,941,940			\$ 8,941,940	\$ 8,941,940
Total	\$ 38,740,994 52,781 1,845,294 1,000 7,684,715 2,158,452 550,000 424,156	\$ 51,457,392	\$ 1,681,631 3,804 550,000	2,235,435	49,221,957	\$ 51,457,392

The accompanying notes are an integral part of these financial statements.

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES

### ALL NON-MAJOR FUNDS

## For the Year Ended June 30, 2009

Total	\$ 9,855,347 27,569,521 40,963,668	78,388,536	3,352,726 5,581,463 3,230,587 4,702,255	1,760,065 38,820,892	12,399,813 24,133,434	93,981,235	(15,592,699)	14,063,355 (916,42 <u>8)</u>	13,146,927	(2,445,772)	51,667,729	\$ 49,221,957
Debt Service Fund	\$ 148,953	148,953			1,221,093 172,122	1,393,215	(1,244,262)			(1,244,262)	10,186,202	\$ 8,941,940
Corporation Debt Service Fund	\$ 4,080	4,080			285,000 502,360	787,360	(783,280)	780,812	780,812	(2,468)	1,289,459	\$ 1,286,991
Bond Interest and Redemption Fund	\$ 374,430 37,840,042	38,214,472			10,796,196 23,458,952	34,255,148	3,959,324			3,959,324	20,383,661	\$ 24,342,985
County School Facilities Fund	\$ 19,601,592 98,645	19,700,237		37,991,884		37,991,884	(18,291,647)	13,268,519	13,268,519	(5,023,128)	5,064,185	\$ 41,057
Capital Facilities Fund	\$ 812,727	812,727	34,773	441,770 376,490		853,033	(40,306)			(40,306)	4,909,598	4,869,292
Special Reserve for Other Than Capital Outlay Projects Fund	\$ 2,657	2,657					2,657			2,657	291,802	\$ 294,459
Deferred Maintenance Fund	\$ 1,031,203 52,114	1,083,317		530,700 333,156		863,856	219,461			219,461	4,524,588	\$ 4,744,049
Cafeteria F <u>und</u>	\$ 9,184,048 738,230 1,437,191	11,359,469	4,020,532 1,729,394 4,406,127	399,845 76,995		10,632,893	726,576	(522,165)	(522,165)	204,411	1,061,983	\$ 1,266,394
Child Development Fund	\$ 283,393 2,529,258 201,371	3,014,022	1,173,875 682,075 741,599 88,712	75,156	97,524	2,858,941	155,081	14,024 (198,416)	(184,392)	(29,311)	219,073	\$ 189,762
Adult Education Fund	\$ 387,906 3,294,808 365,888	4,048,602	2,178,851 878,856 759,594 172,643	312,594 42,367		4,344,905	(296,303)	(195,847)	(195,847)	(492,150)	3,737,178	\$ 3,245,028
Davidanioe	revenues. Federal sources Other state sources Other local sources	Total revenues	Expenditures: Certificated salaries Classified salaries Employee benefits Books and supplies	operating expenditures Capital outlay	Principal retirement Interest	Total expenditures	(Deficiency) excess of revenues (under) over expenditures	Other financing sources (uses): Operating transfers in Operating transfers out	Total other financing sources (uses)	Net change in fund balances	Fund balances, July 1, 2008	Fund balances, June 30, 2009

The accompanying notes are an integral part of these financial statements.

### **ORGANIZATION**

June 30, 2009

West Contra Costa Unified School District was established as the Richmond Unified School District on July 1, 1965, and, with the passage of AB 535, was renamed the West Contra Costa Unified School District on March 17, 1993. The District is comprised of an area of approximately 112 square miles located in Contra Costa County in the State of California. There were no changes in the boundaries of the District during the current year. The District is currently operating one special education pre-school, thirty seven elementary, one kindergarten through eight, six middle, one middle/high and five high schools. The District also maintains five alternative high schools, an elementary community day school and a school for continuing adult education.

### **BOARD OF TRUSTEES**

Name	Office	Term Expires
	<b>5</b>	D
Ms. Audrey Miles	President	December 3, 2010
Mr. Antonio Medrano	Clerk	December 7, 2012
Mr. Charles Ramsey	Member	December 3, 2010
Ms. Madeline Kronenberg	Member	December 3, 2010
Mr. Tony Thurmond	Member	December 7, 2012

### **ADMINISTRATION**

Bruce Harter, Ph.D. Superintendent of Schools

Wendell Greer Associate Superintendent, K-12

Bill Fay
Associate Superintendent for Operations

Sheri Gamba
Associate Superintendent for Business Services

Jessica Romeo Assistant Superintendent for Human Resources

Nia Rashidchi
Assistant Superintendent of Educational Services

### SCHEDULE OF AVERAGE DAILY ATTENDANCE

### For the Year Ended June 30, 2009

	Second Period Report	Annual Report
Elementary: Kindergarten First through Third Fourth through Eighth Home and Hospital Special Education Non Public Schools Community Day School Opportunity Schools	2,208 7,018 9,851 6 923 1 24 20	2,206 6,991 9,794 6 915 1 25
Total Elementary	20,051	<u>19,958</u>
Secondary: Regular Classes Special Education Compulsory Continuation Education Community Day School Home and Hospital Non Public Schools  Total Secondary  Classes for Adults: Concurrently Enrolled	7,027 589 406 9 8 4 8,043	6,933 575 394 8 10 4 7,924
Classes for Adults	1,235	1,240
Total for Adults	1,239	1,245
	29,333	29,127
	Hours of	f Attendance
Summer School: Elementary Secondary	235,246 91,200 326,446	235,246 91,200 326,446
	520,440	520,440

See accompanying notes to supplementary information.

### SCHEDULE OF INSTRUCTIONAL TIME

### For the Year Ended June 30, 2009

Grade Level	1986-87 Minutes Require- ment	1982-83 Actual <u>Minutes</u>	2008-09 Actual Minutes	Number of Days Traditional Calendar	Status
Kindergarten	36,000	31,500	36,000	180	In Compliance
Grade 1	50,400	45,160	50,455	180	In Compliance
Grade 2	50,400	45,160	50,455	180	In Compliance
Grade 3	50,400	45,160	50,455	180	In Compliance
Grade 4	54,000	45,160	54,035	180	In Compliance
Grade 5	54,000	45,160	54,035	180	In Compliance
Grade 6	54,000	45,160	54,035	180	In Compliance
Grade 7	54,000	45,160	56,294	180	In Compliance
Grade 8	54,000	45,160	56,294	180	In Compliance
Grade 9	64,800	52,898	64,989	180	In Compliance
Grade 10	64,800	52,898	64,989	180	In Compliance
Grade 11	64,800	52,898	64,989	180	In Compliance
Grade 12	64,800	52,898	64,989	180	In Compliance

### SCHEDULE OF EXPENDITURE OF FEDERAL AWARDS

### For the Year Ended June 30, 2009

Federal Catalog Number	Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Pass- Through Entity Identifying Number	Federal Expend- itures
U. S. Departmen	at of Education		
O. O. DODARANO.			
94.007	Special Education Cluster: Special Education IDEA: Basic Local Assistance		
84.027 84.027A	Entitlement, Part B, Sec. 611 (Formerly 94-142)  Special Education IDEA: Preschool Local Entitle-	13379	\$ 5,624,099
	ment, Part B, Sec. 611 (Age 3-5)	13682	543,809
84.027A	Special Education IDEA: Local Staff Development Grants, Part B, Sec. 611	13613	2,131
84.027	Special Education - Alternative Dispute Resolution, Part B, Sec. 611	13007	15,000
84.027	Special Education IDEA: Quality Assurance & Focuse		35,252
84.173	Monitoring, Part B, Sec. 611 Special Education IDEA: Preschool Grant, Part B,	13083	33,232
	Sec 619 (Age 3-4-5)	13430	298,898
84.027	Special Education IDEA: Local Assistance Part B, Sec 611 Private School ISPs	10115	59,066
	Subtotal Special Education Cluster		6,578,255
84.010	NCLB: Title I, Part A, Basic Grants Low Income and Neglected	14329	7,047,655
84.010	NCLB: Title I, Comprehensive School Reform (SB IX Immediate Intervention/Underperforming		5 700
94.010	Schools) NCLB: Title I,Part A, Program Improvement District	13966	5,736
84.010	Intervention	14956	82,009
84.010	NCLB: Title I, Part A, Improving Basic Program	4.4000	202 202
84.186	Grants to Local Education Agencies NCLB: Title IV, Safe and Drug Free Schools and	14329	283,393
04.100	Communities, Formula Grants	14347	152,398
84.216	NCLB: Title I, Capital Expenses/Private Schools	13953	12,641
84.287	NCLB: Title IV, 21st Century Community Centers	4.4250	4 505 647
04.266	Learning Program  NCLB: Title II, Part B, CA Mathematics and	14350	1,585,647
84.366	Science Partnerships	14341	696,042
84.318	NCLB: Title II, Improving Teacher Quality	14341	1,515 <sup>,</sup> 157
84.318	NCLB: Title II, Part D, Enhancing Education Through		
	Technology (EETT), Formula Grants	14334	30,103
84.298A 84.357	NCLB: Title V, Innovative Education Strategies NCLB: Title I, Part B, Reading First Program - LEA	14326	194,205
	Subgrant	14328	683,590
84.215K	FIE Earmark Grant	14307	39,546
84.365	NCLB: Title III, Limited English Proficiency (LEP) Student Program	10084	868,322

(Continued)

### SCHEDULE OF EXPENDITURE OF FEDERAL AWARDS

(Continued)

### For the Year Ended June 30, 2009

Federal Catalog Number	Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Pass- Through Entity Identifying Number	Federal Expend- itures
U.S. Departmen	t of Education (Continued)		
84.181	Special Education IDEA: Early Intervention Grants, Part C	23761	\$ 83,664
84.215E 84.048	Elementary Counseling PR Award Vocational Programs: Voc. and Applied Tech. Prep,	14307	423,699
84.196	Title II, Sec. 203 (Carl Perkins Act) Homeless Children Education (Stewart McKinney)	13920	234,530
84.330	Grants Advanced Placement Test Fee	13697 13917	135,000 687,573
84.126A	Department of Rehabilitation: Workability II,	10006	209,316
84.002A	Transitions Partnership Adult Education: Adult Basic Education and ESL	13973	118,247
84.002A	Adult Education: Adult Secondary Education	13978	21,048
84.002	Adult Education: Family Literacy	13977	113,400
84.002A	Adult Education: English Literacy and Civics	14100	48,173
04.0004	Education	14109 14109	87,038
84.002A 84.394	Adult Education: Voc. and Applied Tech Education ARRA: State Fiscal Stabilization Fund	25008	11,246,080
	Total U.S. Department of Education		33,182,467
U.S. Departmen	t of Health and Human Services		
93.778	Department of Health Services: Medi-Cal Billing Option (DHS)	10013	915,510
94.004	CalServe - Learn and Serve America Service Grants	13161	71,298
	Total U.S. Department of Health and Human Ser	vices	986,808
U.S. Departmen	t of Agriculture		
10.555 10.559	Child Nutrition Cluster: School Programs (NSL Sec. 4) School Programs (Summer Food Service)	13391 13004	8,615,638 <u>568,409</u>
	Total U.S. Department of Agriculture		9,184,047
	Total Federal Programs		<u>\$ 43,353,322</u>

See accompanying notes to supplementary information.

### RECONCILIATION OF UNAUDITED ACTUAL FINANCIAL REPORT WITH AUDITED FINANCIAL STATEMENTS

### For the Year Ended June 30, 2009

		General Fund
June 30, 2009 Unaudited Actual Financial Report Ending Fund Balance	\$	50,837,386
Audit adjustment to remove the accounts receivable and associated revenue for categorical program funds unappropriated by the State of California:		
7-12 Counseling		(823,925)
GATE		(4,485)
English Language Acquisition		(353,950)
Special Ed DDS Early Intervention		(30,245)
Partnership Academies		(101,133)
Community Day Schools		(944)
Peer Review/Staff Dev		(26,040)
School Safety		(208,153)
Advanced Placement Grant Program		(302,983)
Teacher Credentialing Block Grant		(370,167)
School Safety Comp Y1		(83,239)
Arts & Music Block Grant		<u>(185,375</u> )
Total adjustments		(2,490,639)
June 30, 2009 Audited Financial Statements Ending Fund Balance	<u>\$</u>	48,346,747

There were no adjustments proposed to any other funds of the District.

### SCHEDULE OF FINANCIAL TRENDS AND ANALYSIS

### For the Year Ended June 30, 2009 (In Thousands)

	(Budget) 2010	2009	2008	2007
General Fund				
Revenues and other financing sources	\$ 261,767	\$ 284,127	\$ 287,774	\$ 290,701
Expenditures Other uses and transfers out	279,518	280,826 795	286,437 3,551	272,545 3,238
Total outgo	279,518	281,621	289,988	275,783
Change in fund balance	<u>\$ (17,751</u> )	<u>\$ 2,506</u>	<u>\$ (2,214)</u>	<u>\$ 14,918</u>
Ending fund balance	\$ 30,595	\$ 48,346	<u>\$ 45,840</u>	\$ 48,054
Available reserves	<u>\$ 1,213</u>	\$ 19,282	\$ 20,360	<u>\$ 17,600</u>
Designated for economic uncertainties	<u>\$ 1,213</u>	<u>\$ 8,421</u>	\$ 9,000	\$ 9,080
Undesignated fund balance	\$ -	<u>\$ 10,861</u>	<u>\$ 11,360</u>	\$ 8,520
Available reserves as percentages of total outgo	0.43%	6.85%	7.02%	6.38%
All Funds				
Total long-term liabilities	\$ 899,242	<u>\$ 755,480</u>	<u>\$ 608,079</u>	<u>\$ 583,619</u>
Average daily attendance at P-2, excluding Adult and Charter School (not in thousands)	27,824	28,094	28,178	28,413

The General Fund fund balance has increased by \$15,210 over the past three years. The fiscal year 2009-2010 budget projects a decrease of \$17,751. For a district this size, the State of California recommends available reserves of at least 3 percent of total General Fund expenditures, transfers out, and other uses. The District has met this requirement.

The District has incurred operating surpluses in two of the past three years, and anticipates incurring an operating deficit during the 2009-2010 fiscal year.

Total long-term liabilities have increased by \$171,861 over the past two years, due primarily to the issuance of General Obligation Bonds (See Note 6 to the financial statements).

Average daily attendance has decreased by 319 over the past two years. The District anticipates a decrease of 270 ADA for the 2009-2010 fiscal year.

See accompanying notes to supplementary information.

### SCHEDULE OF CHARTER SCHOOLS

For the Year Ended June 30, 2009

Charter Schools Chartered by District	Included in District Financial Statements, or Separate Report
Manzanita Charter School	Separate Report
Leadership High Charter School	Separate Report
Richmond College Prep K-5	Separate Report
West County Community High School	Separate Report

### NOTES TO SUPPLEMENTARY INFORMATION

### 1. PURPOSE OF SCHEDULES

### A - Schedule of Average Daily Attendance

Average daily attendance is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of state funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

### B - Schedule of Instructional Time

The District has received incentive funding for increasing instructional time as provided by the Incentives for Longer Instructional Day and Year. This schedule presents information on the amount of instructional time offered by the District, and whether the District complied with the provisions of Education Code Sections 46201 through 46206.

### C - Schedule of Expenditure of Federal Awards

OMB Circular A-133 requires a disclosure of the financial activities of all federally funded programs. This schedule was prepared to comply with A-133 requirements, and is presented on the modified accrual basis of accounting.

### D - <u>Reconciliation of Unaudited Actual Financial Report with Audited Financial</u> Statements

This schedule provides the information necessary to reconcile the Unaudited Actual Financial Report to the audited financial statements.

### E - Schedule of Financial Trends and Analysis

This schedule provides information on the District's financial condition over the past three years and its anticipated condition for the 2009-2010 fiscal year, as required by the State Controller's Office.

### F - Schedule of Charter Schools

This schedule provides information for the California Department of Education to monitor financial reporting by Charter Schools.

### 2. EARLY RETIREMENT INCENTIVE PROGRAM

Education Code Section 14502 requires certain disclosure in the financial statements of districts which adopt Early Retirement Incentive Programs pursuant to Education Code Sections 22714 and 44929. For the fiscal year ended June 30, 2009, the District did not adopt this program.

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH STATE LAWS AND REGULATIONS

Honorable Board of Education West Contra Costa Unified School District Richmond, California

We have audited the compliance of West Contra Costa Unified School District with the types of compliance requirements described in the State of California's *Standards and Procedures for Audits of California K-12 Local Educational Agencies* (the "Audit Guide") to the state laws and regulations listed below for the year ended June 30, 2009. Compliance with the requirements of state laws and regulations is the responsibility of West Contra Costa Unified School District's management. Our responsibility is to express an opinion on West Contra Costa Unified School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the State of California's *Standards and Procedures for Audits of California K-12 Local Educational Agencies*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the state laws and regulations listed below occurred. An audit includes examining, on a test basis, evidence about West Contra Costa Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of West Contra Costa Unified School District's compliance with those requirements.

Description	Audit Guide Procedures	Procedures Performed
Regular and Special Day Classes	8	Yes
Independent Study	23	Yes
Continuation Education	10	Yes
Adult Education	9	No, see below
Regional Occupational Center and Programs	6	No, see below
Instructional Time:		
School Districts	6	Yes
County Offices of Education	3	No, see below
Community Day Schools	9 7	No, see below
Morgan-Hart Class Size Reduction Program	7	No, see below
Instructional Materials:		
General requirements	12	No, see below
Grades K-8	1	No, see below
Grades 9-12	1	No, see below
Ratio of Administrative Employees to Teachers	1	Yes
Classroom Teacher Salaries	1	Yes
Early Retirement Incentive Program	4	No, see below
Gann Limit Calculation	1	Yes
School Accountability Report Card	3	No, see below
Mathematics and Reading Professional Development	4	No, see below
Class Size Reduction Program:		
General requirements	7	Yes
Option one classes	3	Yes
Option two classes	4	No, see below
Districts with only one school serving K-3	4	No, see below

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH STATE LAWS AND REGULATIONS

(Continued)

<u>Description</u>	Audit Guide Procedures	Procedures Performed
After School Education and Safety Program:		
General requirements	4	Yes
After school	4	Yes
Before school	5	No, see below
Contemporaneous Records of Attendance, for charter schools	1	No, see below
Mode of Instruction, for charter schools	1	No, see below
Nonclassroom-Based Instruction/Independent Study,		
for charter schools	15	No, see below
Determination of Funding for Nonclassroom-Based		
Instruction, for charter schools	3	No, see below
Annual Instructional Minutes - Classroom-Based,		
for charter schools	3	No, see below

We did not perform any procedures related to Adult Education, Morgan Hart Class Size Reduction Program, Instructional Materials: Grades K-8 Only, Instructional Materials: Grades 9-12 Only, or Mathematics and Reading Professional Development as these programs are not required to be audited per flexibility provisions in SBx3 4.

We performed procedure (a) of Section 19828.3 related to Instructional Materials: General Requirements. However, we did not perform procedures (b), (c) and (e) of Section 19828.3 for the Instructional Materials per the flexibility provisions in SBx3 4.

We did not perform any procedures related to Regional Occupational Center Program because the District does not offer this program.

We did not perform any procedures related to the Instructional Time for County Offices of Education because the District is not a County Office of Education.

We did not perform testing for Community Day Schools because the ADA reported is below the level required for testing.

We did not perform any procedures related to Early Retirement Incentive Program because the District did not offer this program in the current year.

The 2008-2009 School Accountability Report Cards specified by Education Code Section 33126 are not required to be completed, nor were they completed, prior to the completion of our audit procedures for the year ended June 30, 2009. Accordingly, we could not perform the portions of audit steps (a), (b) and (c) of Section 19837 of the 2008-2009 Audit Guide relating to the comparison of tested data from the 2008-2009 fiscal year to the 2008-2009 School Accountability Report Cards.

We did not perform any procedures related to Class Size Reduction Program - Option Two classes, and the Districts with only one school serving K-3 because the District does not offer Option Two, and the District has more than one school serving K-3.

We did not perform any procedures related to After School Education and Safety Program - "Before School" because the District did not operate a Before School program.

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH STATE LAWS AND REGULATIONS

(Continued)

We did not perform any procedures related to Contemporaneous Records of Attendance for charter schools, Nonclassroom-Based Instruction/Independent Study for charter schools, Additional Nonclassroom-Based Instructions for charter schools, Determination of Funding for Nonclassroom-Based Instruction for charter schools and Annual Instructional Minutes Classroom-Based for charter schools because the District's charter schools are not included in the District's financial statements.

In our opinion, West Contra Costa Unified School District complied with the state laws and regulations referred to above for the year ended June 30, 2009, except as described in the Schedule of Audit Findings and Questioned Costs section of this report. Further, based on our examination, for items not tested, nothing came to our attention to indicate that West Contra Costa Unified School District had not complied with the state laws and regulations.

This report is intended solely for the information of the Board of Education, management, the State Controller's Office, the California Department of Education and the California Department of Finance, and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Perry-Smish W

Sacramento, California December 10, 2009

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Board of Education West Contra Costa Unified School District Richmond, California

We have audited the financial statements of West Contra Costa Unified School District as of and for the year ended June 30, 2009, and have issued our report thereon dated December 10, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered West Contra Costa Unified School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of West Contra Costa Unified School District's internal control over financial reporting. Accordingly, we do not express an opinion of the effectiveness of West Contra Costa Unified School District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the District's financial statements that is more than inconsequential will not be prevented or detected by the District's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the District's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

(Continued)

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether West Contra Costa Unified School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information of the Board of Education, management, the California Department of Education, the California State Controller's Office and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Perry-Smith W

Sacramento, California December 10, 2009

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Honorable Board of Education West Contra Costa Unified School District Richmond, California

#### Compliance

We have audited the compliance of West Contra Costa Unified School District with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2009. West Contra Costa Unified School District's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Audit Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grant agreements applicable to each of its major federal programs is the responsibility of West Contra Costa Unified School District's management. Our responsibility is to express an opinion on West Contra Costa Unified School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about West Contra Costa Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on West Contra Costa Unified School District's compliance with those requirements.

In our opinion, West Contra Costa Unified School District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2009.

#### Internal Control Over Compliance

The management of West Contra Costa Unified School District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered West Contra Costa Unified School District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance but, not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of West Contra Costa Unified School District's internal control over compliance.

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

(Continued)

#### Internal Control Over Compliance (Continued)

A control deficiency in the District's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the District's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the District's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information of the Board of Education, management, the California Department of Education, the California State Controller's Office and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Perry-Smirn W

Sacramento, California December 10, 2009



### SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS

Year Ended June 30, 2009

### SECTION I - SUMMARY OF AUDITOR'S RESULTS

#### FINANCIAL STATEMENTS

Type of auditor's report issued:	Unqualified
Internal control over financial reporting: Material weakness(es) identified? Significant deficiency(ies) identified not consi to be material weakness(es)?	Yes X No  Yes X None reported
Noncompliance material to financial statements noted?	YesX No
FEDERAL AWARDS	
Internal control over major programs:  Material weakness(es) identified?  Significant deficiency(ies) identified not consi to be material weakness(es)?	YesX No ideredYesX None reported
Type of auditor's report issued on compliance fo major programs:	or Unqualified
Any audit findings disclosed that are required to reported in accordance with Circular A-133, Section .510(a)?	YesX No
Identification of major programs:	
CFDA Number(s)	Name of Federal Program or Cluster
84.010 84.287	NCLB: Title I, Part A, Basic Grants Low-Income and Neglected NCLB: Title IV, 21st Century Community Centers Learning Program
84.318 10.555, 10.559 84.394	NCLB: Title II, Part A, Improving Teacher Quality Child Nutrition Cluster ARRA: State Fiscal Stabilization Fund
Dollar threshold used to distinguish between Typand Type B programs:	pe A \$ 1,300,600
Auditee qualified as low-risk auditee?	YesX No
STATE AWARDS	
Internal control over state programs:  Material weakness(es) identified?  Significant deficiency(ies) identified not consito be material weaknesses?	Yes X No  idered Yes X None reported
Type of auditor's report issued on compliance fo state programs:	or Qualified

# SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS (Continued)

#### Year Ended June 30, 2009

#### **SECTION II - FINANCIAL STATEMENT FINDINGS**

#### **INTERNAL CONTROL - ACCRUED VACATION (30000)** 1.

#### Criteria

Internal Controls - Best practices for internal controls and District policies and procedures.

#### Condition

The District is not enforcing its vacation carryover policy. Employees have exceeded their maximum allowable vacation carryover.

#### Effect

Several employees have accrued vacation in excess of the maximum hours/days permitted by policy. Total excess liability at June 30, 2009 is approximately \$948,000.

#### Cause

The District is not enforcing the approved vacation policy.

#### Fiscal Impact

Not determinable.

#### Recommendation

All employees should be required to take their earned vacation hours/days in the respective year. Also, the accrual should stop once an employee has reached the maximum permitted per policy.

#### Corrective Action Plan

The District concurs with this finding. The District has implemented procedures to reduce the vacation accrual balance. The District management will continue to work with their staff to reduce the excess vacation accrual to the District's allowable limit.

# SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS (Continued) Year Ended June 30, 2009

# SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

# SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS (Continued)

### Year Ended June 30, 2009

# SECTION IV - STATE AWARD FINDINGS AND QUESTIONED COSTS

#### STATE COMPLIANCE - ATTENDANCE (10000) 2.

#### Criteria

Attendance Accounting and Reporting in California Public Schools, Title 5, CCR, Sections 401 and 421 (b) and Education Code Section 44809 - Each LEA must develop and maintain accurate and adequate

#### Condition

At El Cerrito High School one student was improperly counted as present for one day.

At Ohlone Elementary one student was improperly counted as present for one day.

#### Effect

The effect of these findings is an extrapolated overstatement of 0.51 ADA.

#### Cause

The errors were the result of clerical errors in accounting for attendance.

#### Fiscal Impact

The extrapolated effect of this finding is 0.51 ADA being disallowed representing approximately \$2,900 in Revenue Limit funding. However, because the District has used the prior year ADA for the revenue limit calculation there is no current year fiscal impact.

#### Recommendation

The District should implement procedures to ensure that attendance is correctly reported. Additionally, the District should revise and resubmit the Period Two Report of Attendance.

#### Corrective Action Plan

The District concurs with this finding. The District will continue to audit attendance accounting at school sites and provide additional training to site personnel.

# STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS

### STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS

### Year Ended June 30, 2009

Finding/Recommendation	Current Status	District Explanation If Not Implemented
2008-1	Implemented.	
One of the District's revolving cash accounts with a balance at June 30, 2008 of \$20,000 in the Self-Insurance Fund, held at a third party administrator, was not reconciled and reviewed on a monthly basis.		
All bank accounts should be reconciled to the book balance and be reviewed in a timely manner.		
2008-2	Not Implemented.	See current year finding #1.
The District is not enforcing its vacation carryover policy. Employees have exceeded their maximum allowable vacation carryover.		
All employees should be required to take their earned vacation hours/days in the respective year. Also, the accrual should stop once an employee has reached the maximum permitted per policy.		
2008-3	Partially implemented.	See current year finding #2.
At Potola Middle School one student was improperly counted as present for one day.		
The District should implement procedures to ensure that attendance is correctly reported.		

# STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS

(Continued)
Year Ended June 30, 2009

Finding/Recommendation	Current Status	District Explanation If Not Implemented
2008-4	Implemented.	
Attendance was recorded for two additional hours for one student. The attendance summary did not correspond to the scantrons used to initially record attendance.		
The District should implement the necessary controls to ensure an effective review process. Within the review process, the District should ensure the attendance system is accurately reading the attendance scantrons.		
2008-5	Implemented.	
CalSTRS election forms were not included in six personnel files selected for testing.		
The membership election form for CalSTRS must be provided to all newly hired substitute and part time certificated employees and proper follow up should be performed to collect the documents from the new employee within 30 days of hire.	:	